

# Kitsap County Code Update

17.530 'Wireless Communication Facilities'

Planning Commission Work Study

December 18, 2018

# Planning Commission Public Process: Today

- ◆ December 18, 2018: Work Study

  - Workplan, Small Cell Introduction, Federal Standards

  - Recorded by BKAT, link available on project website

  - <https://www.kitsapgov.com/dcd/Pages/Code-Updates.aspx>

- ◆ January 8, 2019: Work Study

  - Staff Report, Proposed Code

- ◆ January 22, 2019: Public Hearing

- ◆ February 5, 2019: Recommendation

- ◆ February 19, 2019: Findings of Fact






# Wireless Communication Facilities Code Update: Workplan

## ◆ Purpose

-  remain consistent with new federal standards
-  Federal Communication Commission (FCC) rulings





# Wireless Communication Facilities Code Update: Workplan

## ◆ Topics

-  definitions
-  required permits
-  permit review times
-  general design standards  
(height, visual appearance, lighting, noise, agreements)
-  specific design standards  
(tower facility vs. non-tower facility)

# Wireless Communication Facilities Code Update: Workplan

## ◆ Goals

-  ensure compatibility
-  provide a predictable permit process
-  encourage collocation
-  streamline review for small cell technology that meets aesthetic criteria

# Small Cell Introduction

Dec 18<sup>th</sup>, 2018

**Presented by**  
Lelah Vaga, Verizon Wireless



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# Industry Contacts

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## Sprint

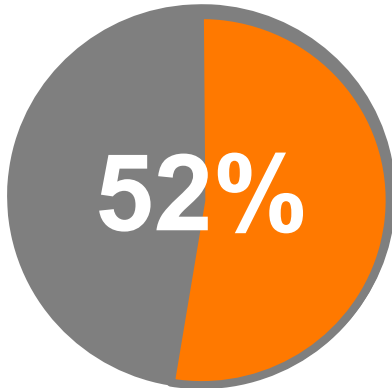
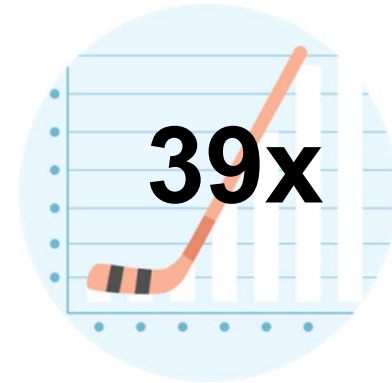
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## Trends

From 2010 - 2017  
Mobile data use  39 times



52%+ American Households  
Wireless-only

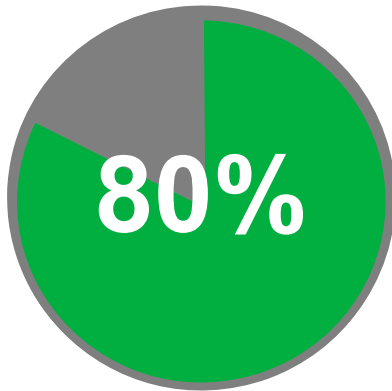
Average American Household:  
13 Connected Devices





## Trends

**94% of Millennials  
have a Smartphone**



**80% of 911 Calls  
Originate from a cell phone and  
First responders rely on mobile data**

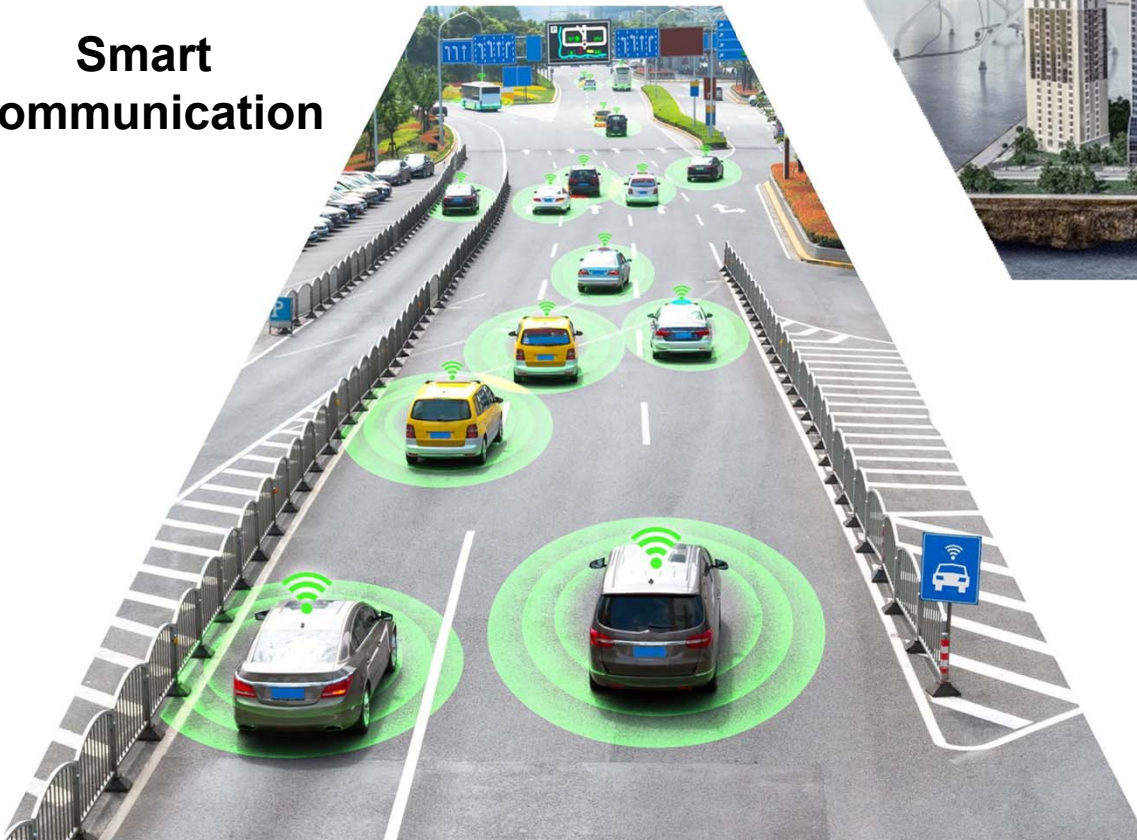
**Machine to Machine Connections  
Projected to Increase from  
36M in 2013 to 263M in 2018**



**Digital Equity: lower income families are quicker to  
depend solely on wireless for data**

# What are the possibilities?

**Smart  
Communication**

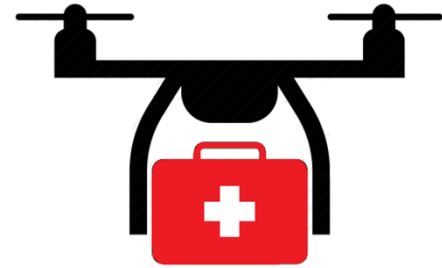


**Virtual Reality  
Applications**

# Smart Communities



Smart Health



Public Safety

Smart Transportation



# **SMALL WIRELESS FACILITIES**

**Joint Presentation by:**

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**AT&T**

**T-Mobile**

**Verizon Wireless**

**Sprint**



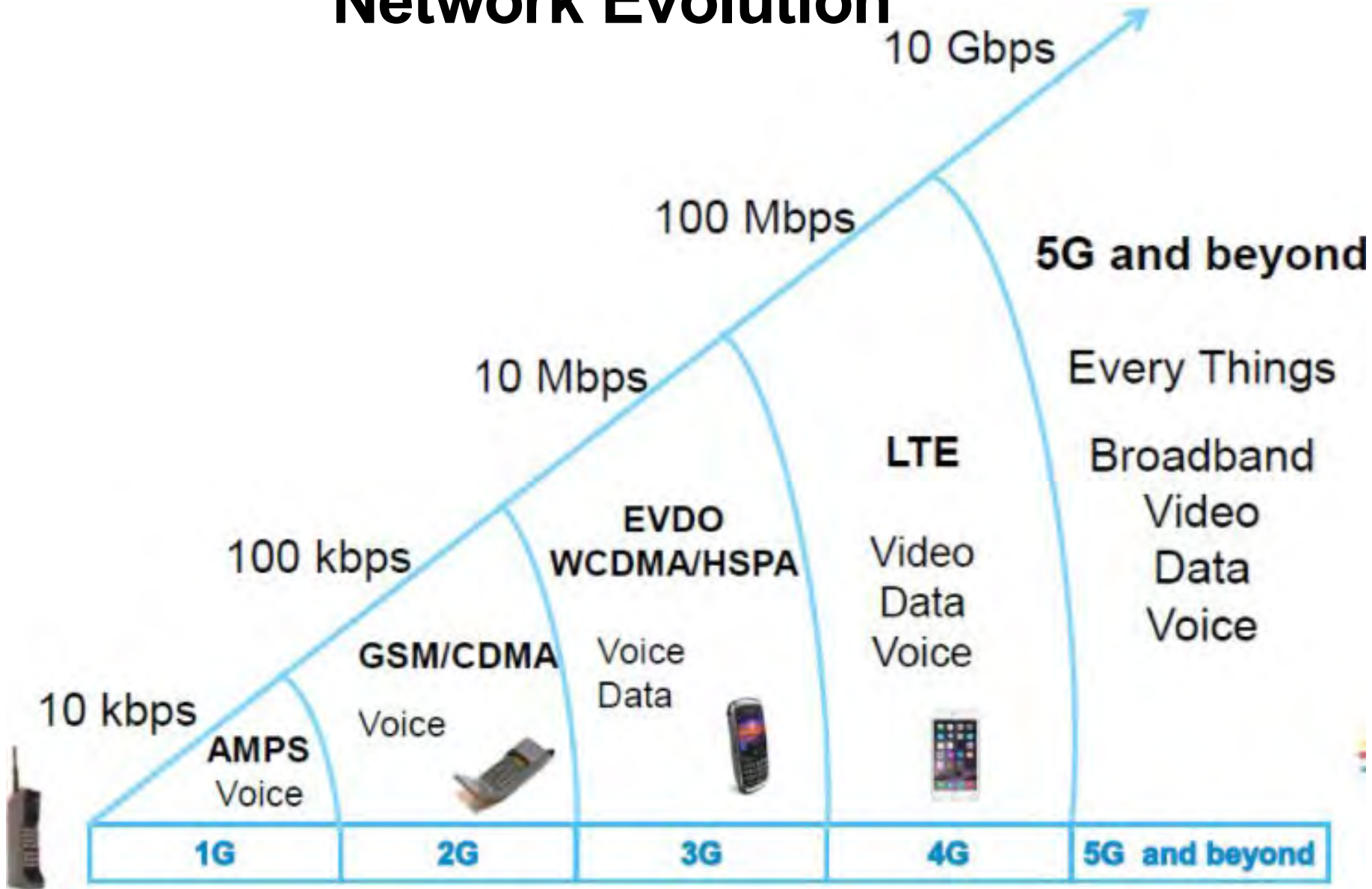
*League of Oregon Cities*  
*October 25, 2018*

# ***Topics***

- ***Network Evolution--dramatic growth***
- ***What is the difference between a small cell and a macro solution?***
- ***What are the components of a small cell installation?***
- ***What antenna variations exist?***
- ***Types of Small Wireless Facilities***
  - Utility Pole***
  - Strand Mount***
  - Light Standards***

# ***Network Evolution***

# Network Evolution



# Densification: Small Cells are an important component of our Densification & Optimization strategy



New York City



Chicago



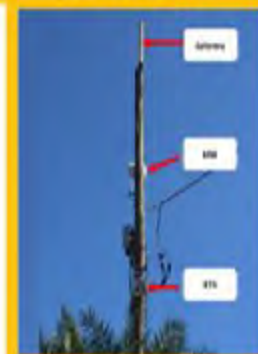
Atlanta, GA



St. Paul, MN



Los Angeles



Miami, FL

#1

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SP12  
10/20/14  
10/22/2014 10:44AM

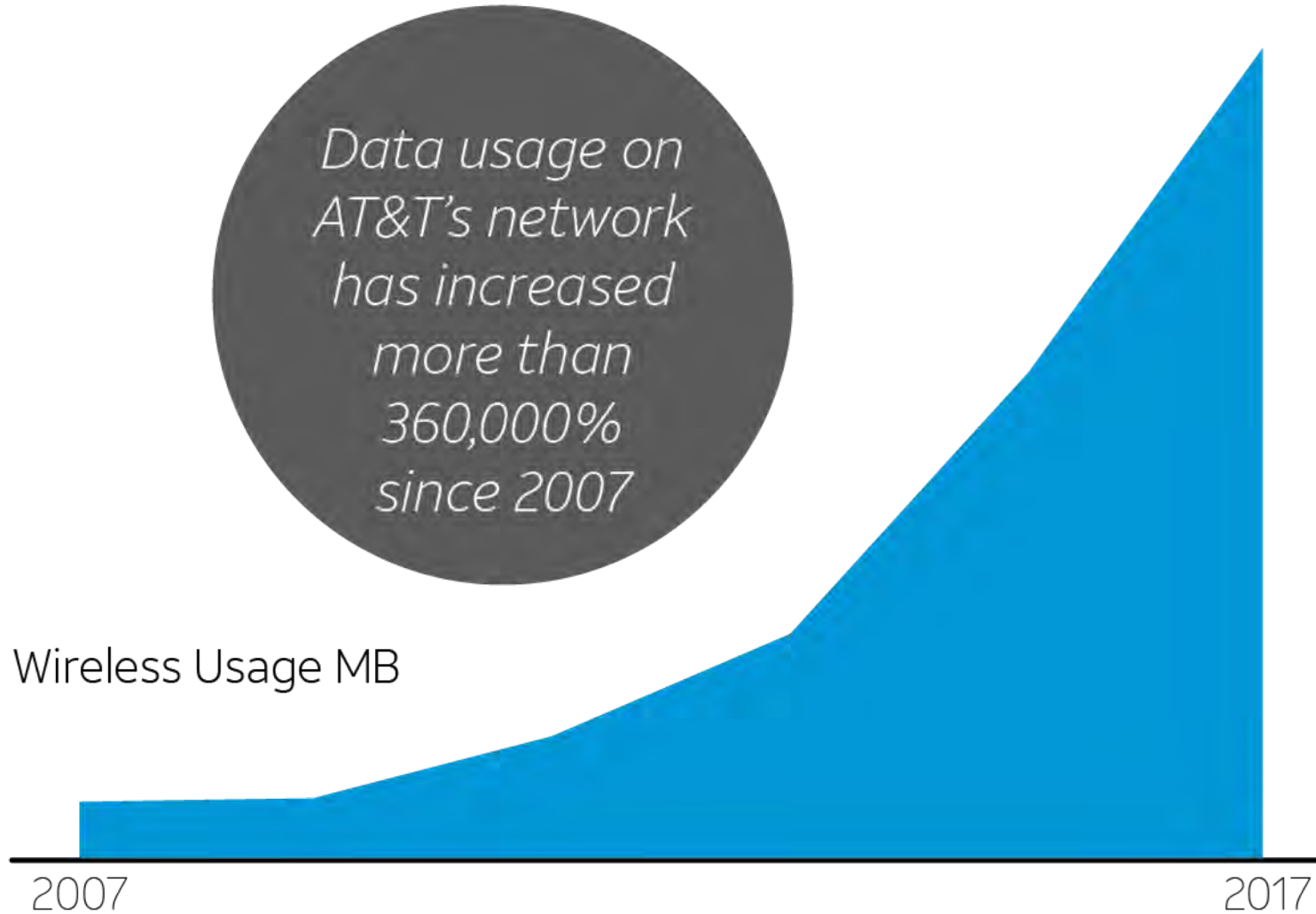




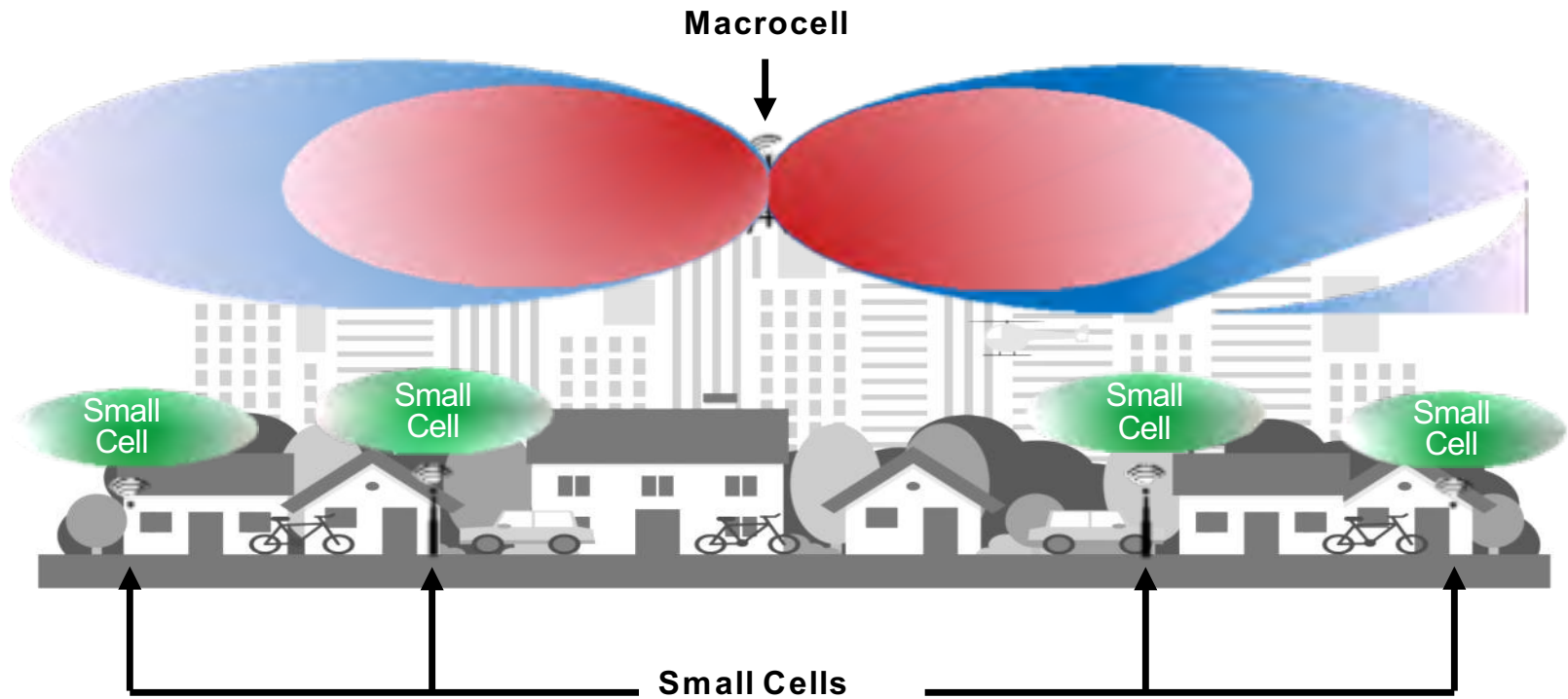
# Consumer and business demand for wireless data is on the rise

*Data usage on AT&T's network has increased more than 360,000% since 2007*

Wireless Usage MB



# Network Evolution



***What is the difference between a small cell and a macro solution?***

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# Small vs. Macro Cell – Antenna

## Typical Small Cell Antenna

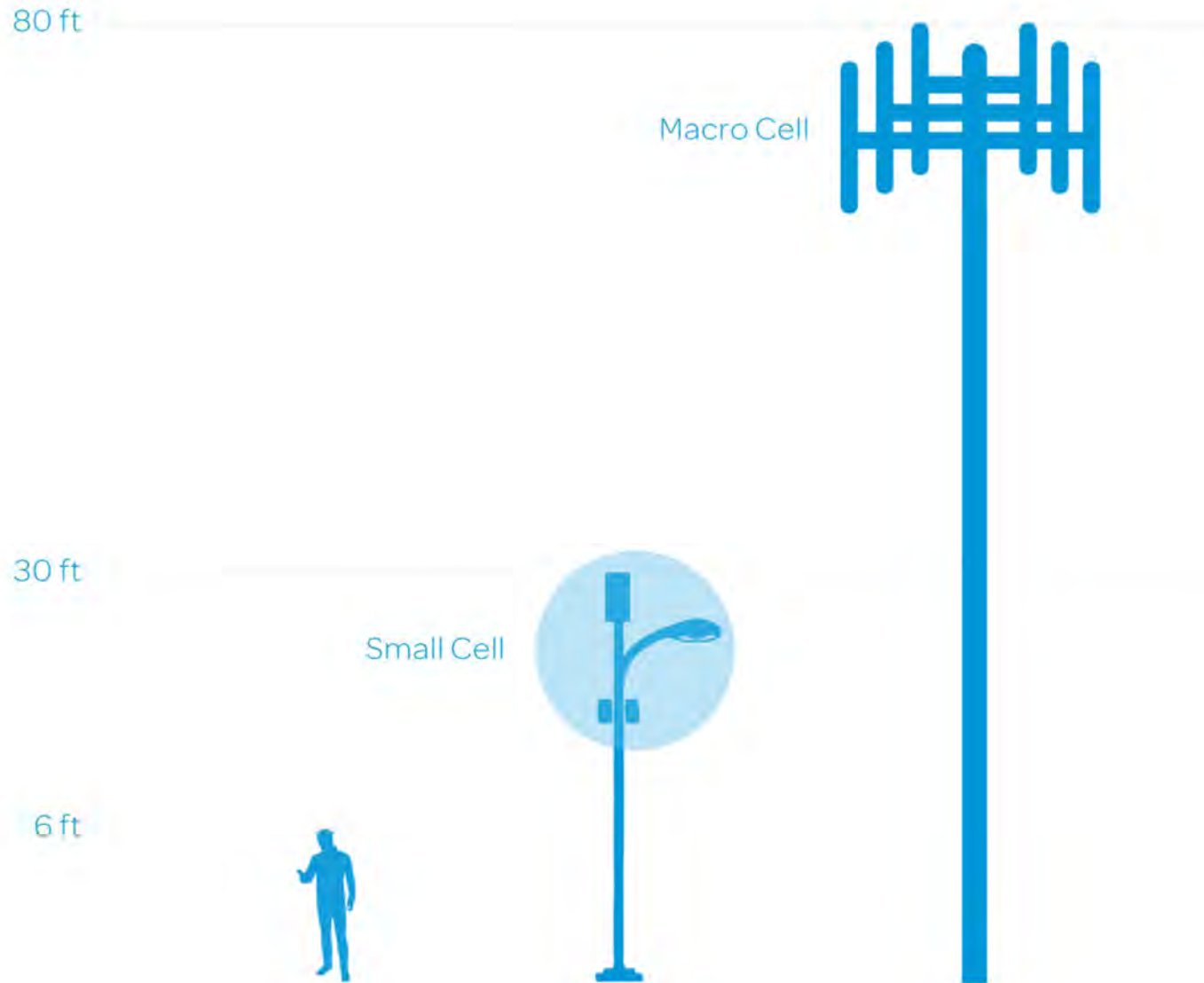
- ~2 ft. in Height
- 1 to 3 per Pole
- Install Height of 20 to 40 ft.
- No Ground Cabinet



## Typical Macro Cell Antenna

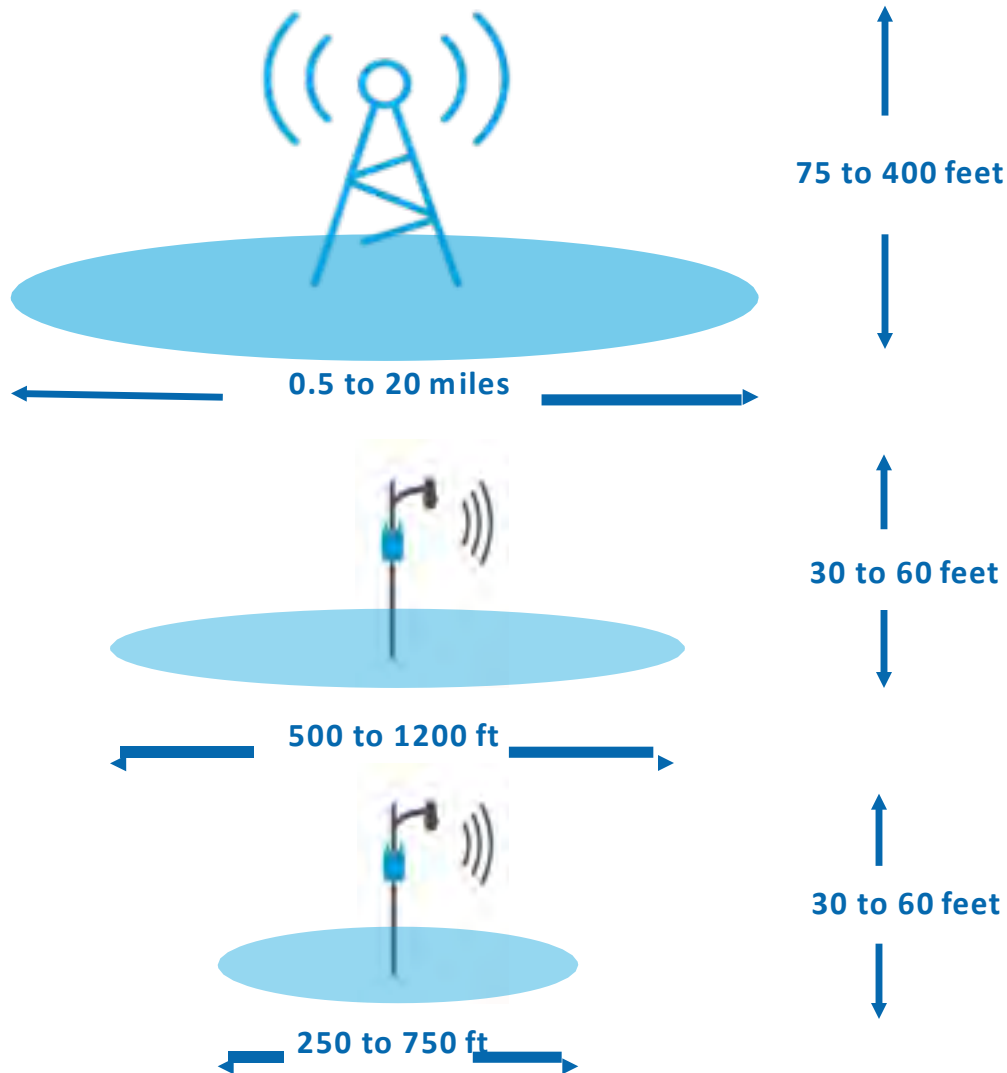
- 6 or 8 ft. in Height
- 6 to 12 per pole
- Install Height 80 to 200 ft.
- 2 to 4 Large Ground Cabinets or in an Equipment Room

# Different technology, different process



This slide depicts a graphical representation of small cells and macro cells. The actual equipment, size and design may vary.

# The footprint, or service area, of a site is determined by height and by frequency band



## Macrocell (4G LTE)

*The common form factor for wireless communication. Higher height and lower frequencies used result in the larger service area.*

## Current Small Cell (4G LTE)

*Uses the same frequencies as macrocells, in addition to utilizing unlicensed spectrum. Due to lower height, footprint is smaller. Increases capacity or coverage in target areas.*

## Future Small Cell (5G)

*Very high frequencies enabled by future 5G technology will result in a smaller footprint, but can be used to meet the exponential increased capacity demand. These frequencies are not used for wireless service today.*

- Heights and service areas are approximations
- Small cell sites supplement vs. replace macrocell sites

# Small vs. Macro Cell – Install

1 to 3 Small Antennas



Small Cell on  
Utility Pole

3 to 12 Large Antennas



Macro Site on  
Utility Pole

Small Radio Enclosure  
No Ground Cabinets

4 to 6 Large Cabinets  
on Adjacent Property

***What are the components of a small cell installation?***



# Small Cell Components

Fiber & Coax  
Conduit

Power  
Conduit

Power  
Disconnect



Antennas

Dark Fiber  
(leased from 3<sup>rd</sup> party)

Radios & Fiber  
Termination Box



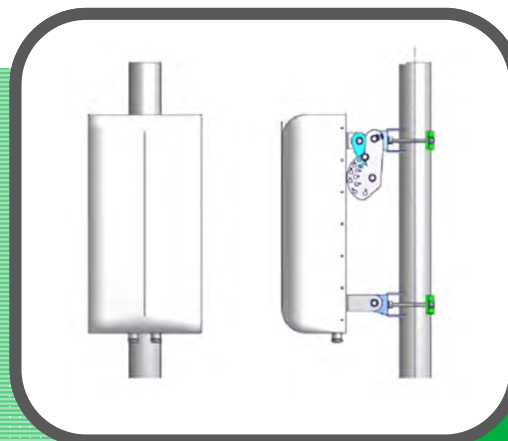
***What antenna variations exist?***

# Antenna Options

## Cylindrical

Height  
~2 ft.

Diameter  
~16 in.



## Panel

Height  
~2 ft.

Width  
1 to 3 ft.



## Small Cell Antenna Examples – Pole Top/Stand-off Bracket Mount



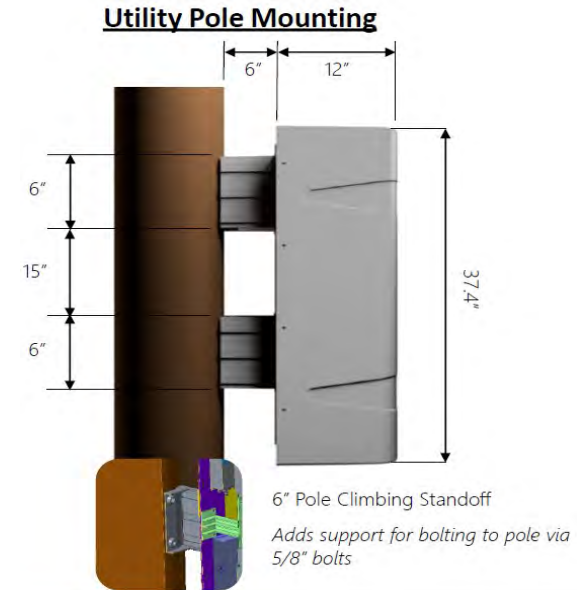
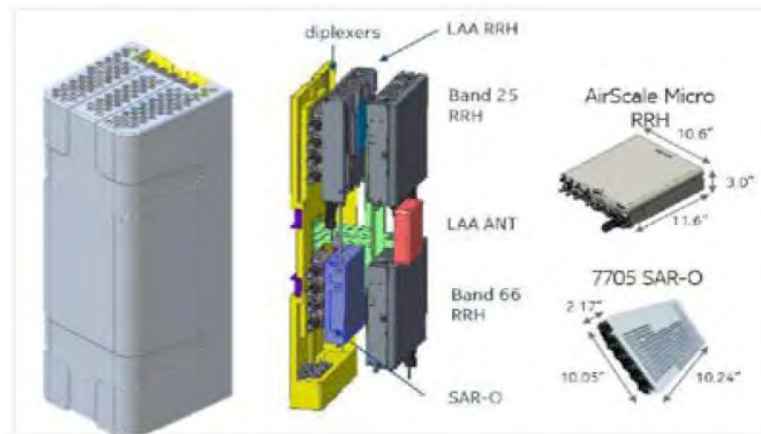
### Mechanical Specification

<b>Dimension (Length x Phi)</b>	Ø16.0x24.0inches (Ø3408.0x609.0mm)
<b>Weight (Without clamp)</b>	34.2lbs (15.5kg)
<b>Connector</b>	12 x 4.3-10 (Female), Long Neck
<b>Max Wind Speed</b>	150mph(67m/s)
<b>WindLoad (@100 mph)</b>	254N



Mechanical specifications		
Input	12 x 4.3-10 connector female	
Connector position	Bottom	
Weight	kg	15.0
	lb	33.0
Wind load at Rated Wind Speed: 150km/h	N	126
	lbf	30
Max. wind velocity	km/h	142
	mph	130
Mechanical interface	Hex nut (requires a 1-1/2" wrench) Torque setting: 122 Nm (90 lbf-ft)	
Packing size	mm	755 x 480 x 480
	inches	29.7 / 18.9 / 18.9
Height / diameter	mm	626 / 407
	inches	24.6 / 16





- Sleek design
- Creates uniformity
- Two Configurations: (1) Antennas and radios in close proximity in a unified shroud for improved performance (faster data speeds); or (2) radios in shroud connected to external omni-directional antenna
- Can blend with existing infrastructure

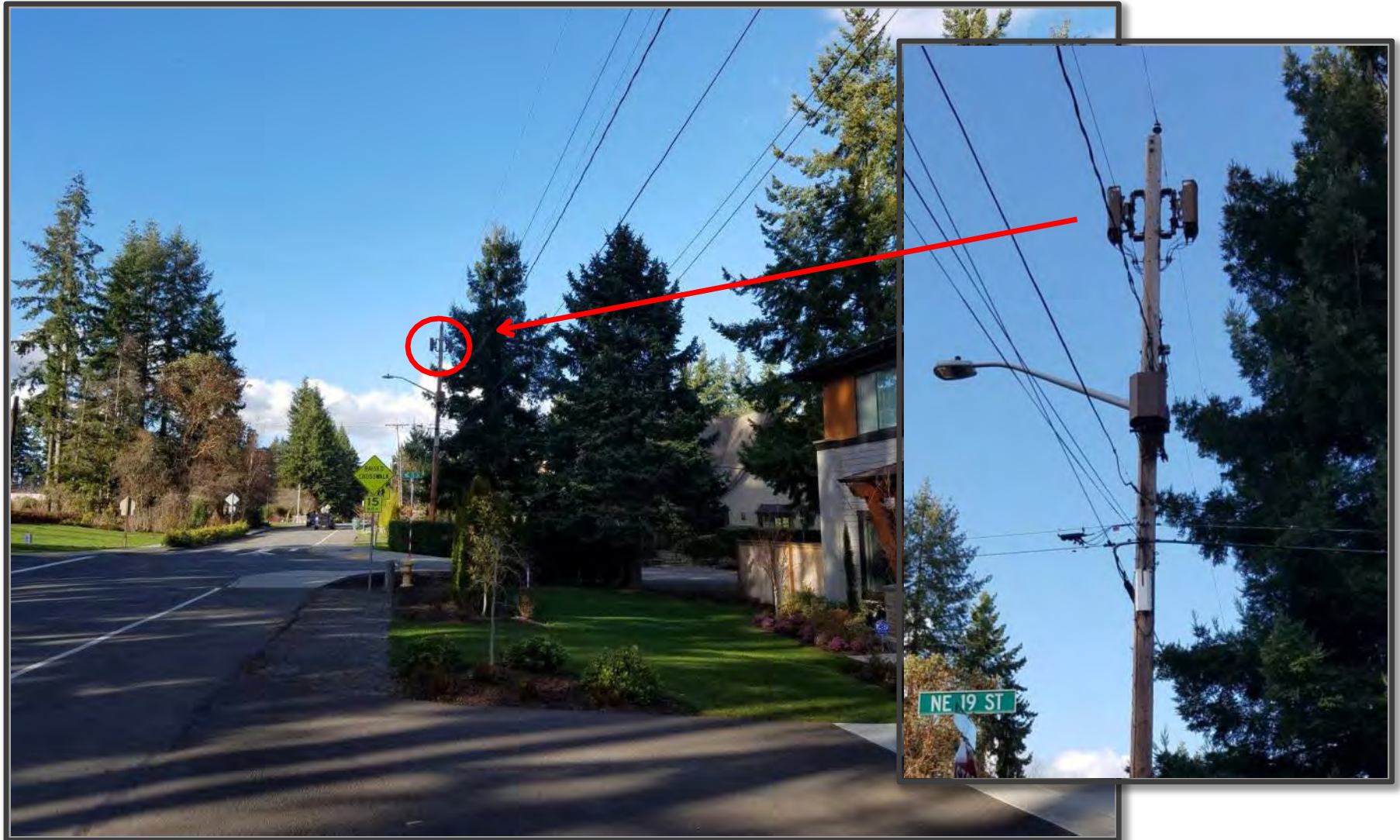
# ***Utility Poles***

# First Bellevue Installation – Archerline





# First Bellevue Installation – Archerline



Locally Built Sites



Eugene, OR



Jacksonville, FL



Baltimore, MD



# ***Strand Mounts***

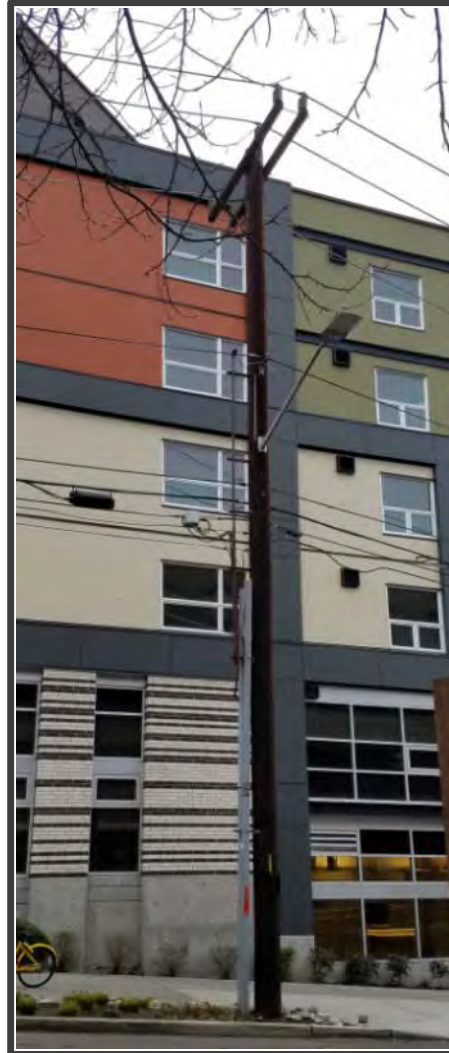
# Strand Mount – Seattle Trial



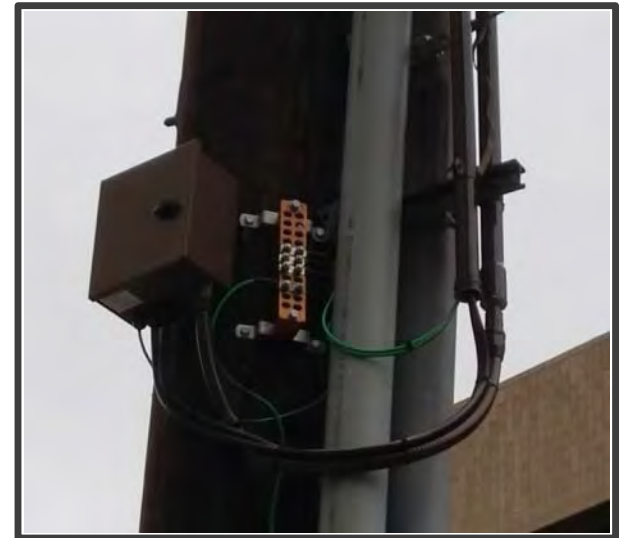
The power disconnect is mounted to the pole

Combined antenna and radio units are mounted to a bracket that is hung on the fiber strand.

Fiber runs into the radios from nearby fiber termination box.

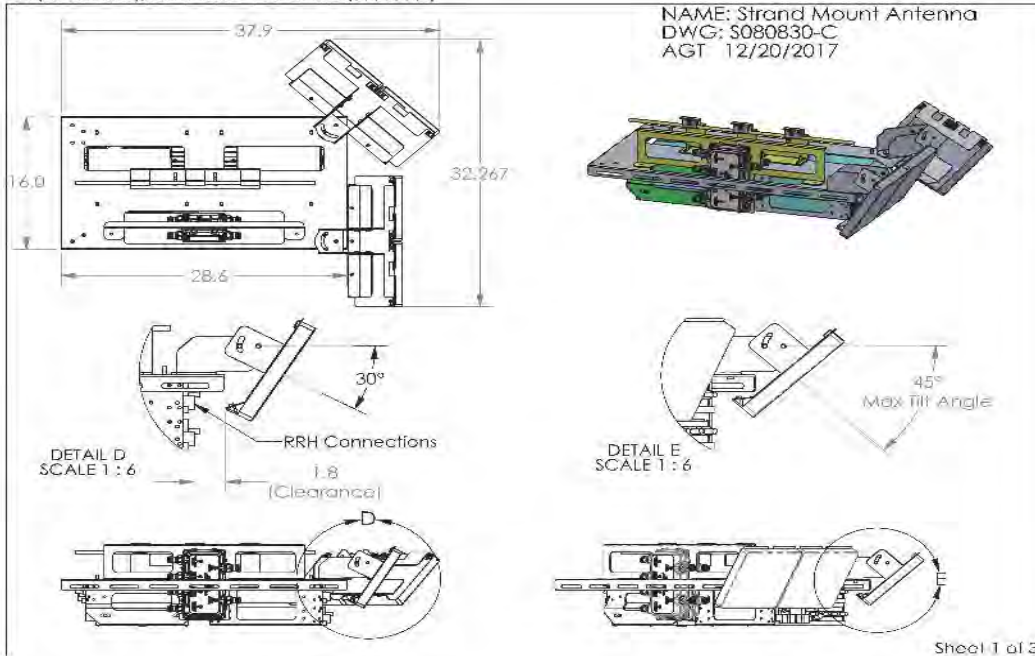


Conduit contains power lines running from the supply space to the power disconnect and then to the antenna and radio units.



# T-Mobile's Strand-Mount Solution

W:\Antennas\Strand Mount Antenna\S080830\



# Strand Mount Installation (Salt Lake City)





# Strand Mount Installation (Phoenix)



# Strand Mount Installation (Phoenix)



# Light Standards

# San Francisco, CA



Kent, WA



Gresham, OR



Example small cell photo-simulation, actual design may differ.









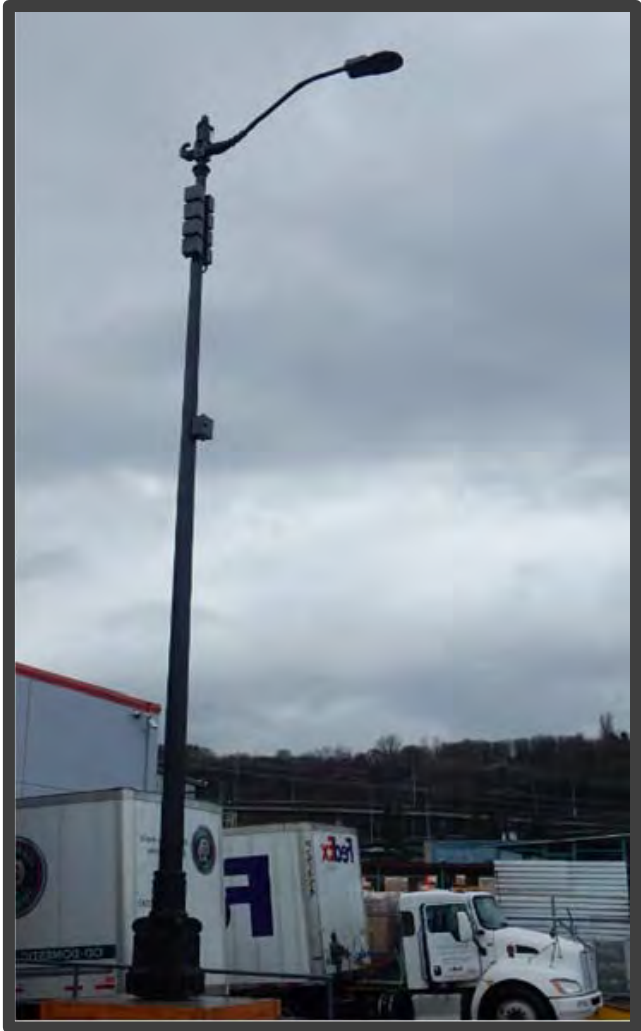
Clark County, Nevada  
Small Cell

# Light Standard



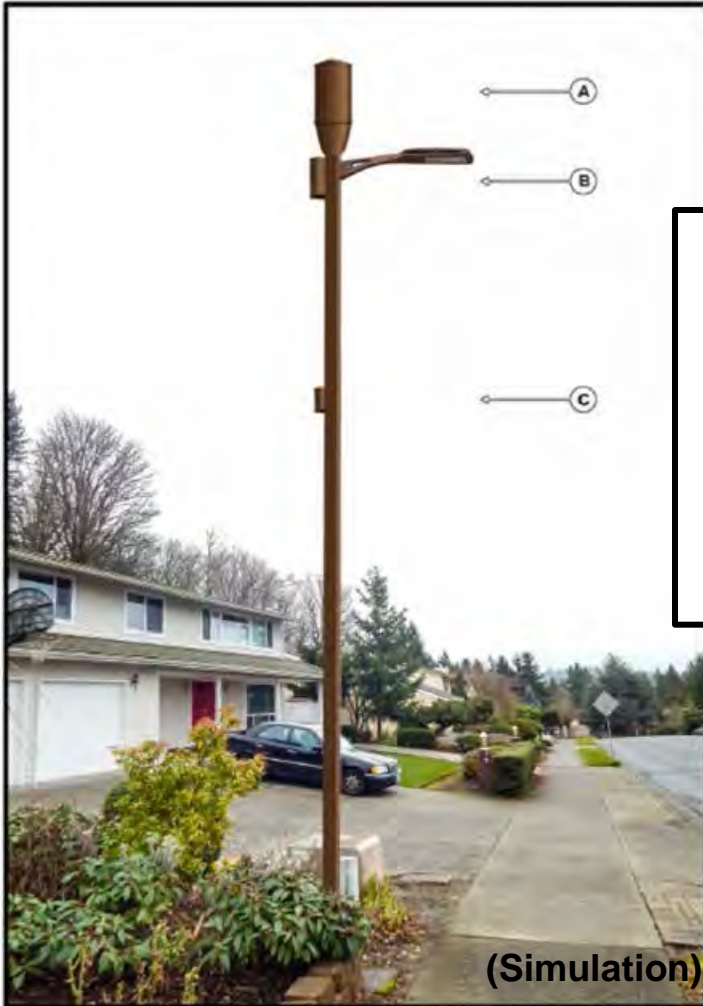
(Simulation)

# Light Standards-Good Design Matters



New small cell decorative pole next to existing pole before removal.

# Light Standard



(Simulation)

PROPOSED

City of  
Bellevue

Puget  
Sound  
Energy

(A) Antenna  
ANTELL CWT360x06Fx0  
24" H x 14" W  
28 lbs  
(B) Radio 2203  
7.88" H x 7.88" L x 3.94" D  
11 lbs  
(C) Disconnect Box  
9.75" H x 9.00" L x 5.25" D  
WT. TBD



(Simulation)

PROPOSED

# Light Standard



Minneapolis, MN



Kansas City, KS

# Light Standard Examples



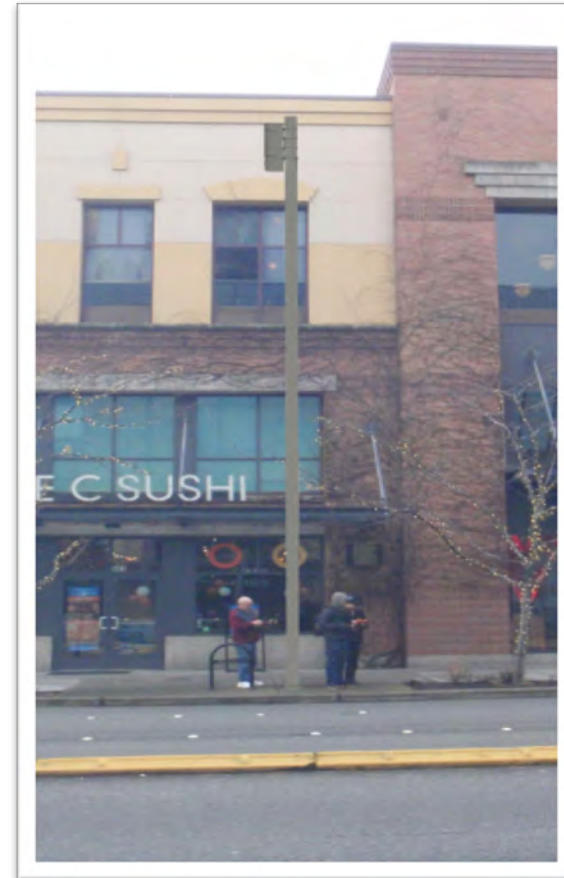
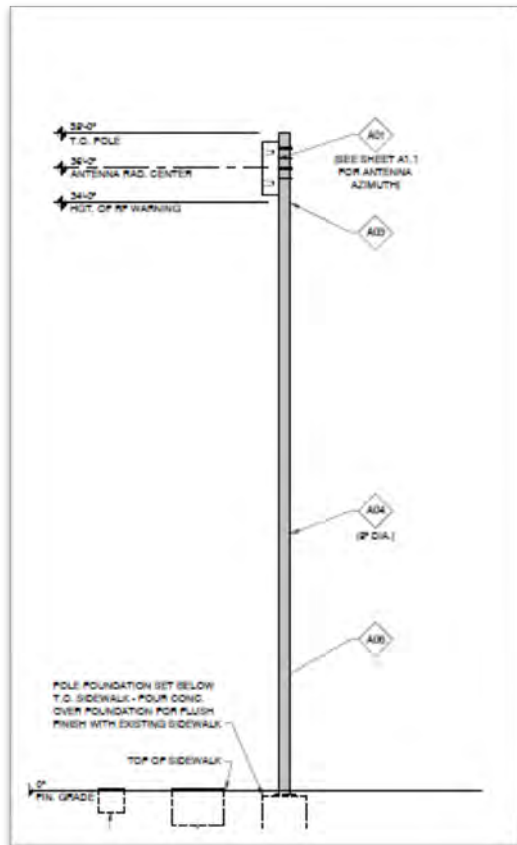
**Wireless Only Poles**

# Wireless Only Pole

Pole Specs

Bellevue, WA

Photo Simulation





# Wireless Only Poles



# Portland Designs



EXISTING



PROPOSED LOOKING WEST FROM DEKUM STREET



LOOKING NORTHEAST FROM MARTIN LUTHER KING JR BOULEVARD







LOCATION

©2018 Google Maps



EXISTING

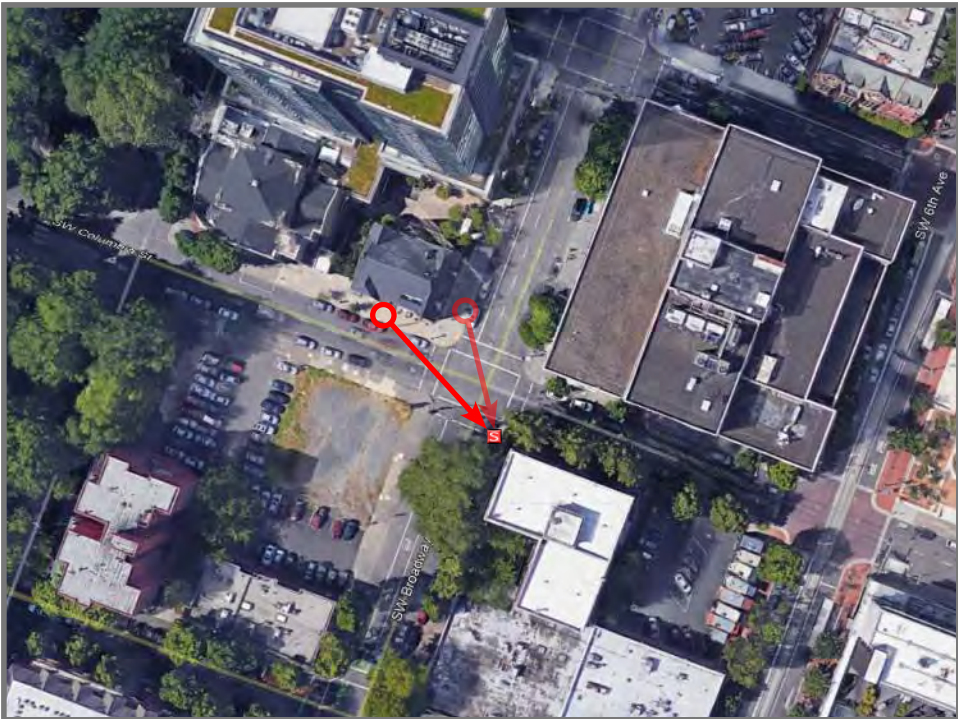


PROPOSED

LOOKING SOUTHEAST FROM SW BROADWAY

# WPG DUAL MAST ARM POLE (NO SL)

SW COLUMBIA ST & SW BROADWAY PORTLAND OR 97201



LOCATION

©2018 Google Maps



PROPOSED LOOKING SOUTHEAST FROM SW COLUMBIA STREET



EXISTING



***Thank you!***

# Federal Communication Commission (FCC)

1996 – 2009 – 2012 – 2014 - 2018

- Telecommunications heavily regulated by the Federal Communication Commission (FCC)
- 1996 Telecommunication Act
  - 📞 Citation: 47 USC 151 et seq.
  - 📞 Sweeping regulations aimed to open up the industry
  - 📞 47 USC 332 (c)(7) “preservation of local authority”
    - 📞 regulations cannot “unreasonably discriminate” and decisions for permit requests must occur “within a reasonable amount of time”
  - 📞 47 USC 253 “removal of barriers to entry”
    - 📞 47 USC 253 (a) regulations cannot effectively prohibit a business from providing telecom services
    - 📞 47 USC 253 (c) managing right-of-way, non-discriminatory fees published in advance
- Result: local governments have less authority to regulate

# Federal Communication Commission (FCC)

1996 – 2009 – 2012 – 2014 - 2018

2009 “Shot Clock Order”  
(permit review time):

- ◆ Citation: FCC 09-99
- ◆ Wireless facility applications must be decided
  - 📞 within 150 days of application being filed for new facilities
  - 📞 within 90 days of application being filed for “collocated” facilities
- ◆ Permit review presumptively reasonable and can be rebutted



# Federal Communication Commission (FCC)

1998 – 2009 – 2012 – 2014 - 2018

2012 “Middle Class Tax Relief and Job Creation Act”

- ◆ Citation: 47 USC 1455 (a)
- ◆ County must approve a request to install eligible facilities on an existing tower/base station that doesn't substantially change the dimensions




# Federal Communication Commission (FCC)

1998 – 2009 – 2012 – 2014 – 2018

2014: adopted clarifications for 2012

◆ Citation: FCC 14-153

◆ Definitions


 Existing tower/base station


 Substantial change

 Collocation

◆ New permit review timeframes for non-substantial changes

 60 day permit review presumed reasonable

 Day 1 is date of application, not date of completed application

 Limited tolling (Stopping the clock)

 Clock does not restart

◆ No decision in the required timeframe = approved

# Federal Communication Commission (FCC)

1998 – 2009 – 2012 – 2014 - 2018

2018 “small wireless facilities”  
(roll out for 5G technology)

- ◆ Citation: FCC 18-133
- ◆ Defines a “small wireless facility”
- ◆ New shot clock
  - 📱 New small wireless facility, 90 days
  - 📱 Collocated small wireless facility, 60 days
  - 📱 Day 1 is date of application, not date of completed application
  - 📱 Limited tolling (Stopping the clock)
  - 📱 Clock restarts (once)
  - 📱 Batching allowed (multiple applications in one permit)
- ◆ No decision in the required timeframe = 30 days to appeal

# Federal Communication Commission (FCC)

1998 – 2009 – 2012 – 2014 - 2018

2018 “small wireless facilities”  
(roll out for 5G technology):

## ◆ Fees

- 📞 Published in advance
- 📞 non-discriminatory
- 📞 objectively reasonable approximation of actual cost
- 📞 Restricts one time fees  
(e.g. permit, street closure)
- 📞 Restricts recurring fees  
(e.g. rental fees for facilities)



# Federal Communication Commission (FCC)

1998 – 2009 – 2012 – 2014 - 2018

2018 “small wireless facilities” (roll out for 5G technology):

- ◆ Aesthetics and other regulations

(e.g. stealth technology, undergrounding, spacing)

- 📶 published in advance
- 📶 non-discriminatory
- 📶 objectively reasonable
- 📶 no more burdensome than other wireless infrastructure





# Example permissibility table

Table 1 Wireless Communication Facility (facility) Permit Review Summary				
Type of Facility	Number of Days for Decision 17.530.030 (H)	Land Use Permit		
		Letter of Exemption	ACUP	CUP
Replacement of wireless support structure with an identical support structure	60	X		
Collocation:				
New or replacement non-tower facility that does not substantially change existing facility	60	X		
New or replacement non-tower facility that substantially changes an existing facility	90		X	
A new non-tower facility on a structure not previously approved for facility use	90		X	
Small wireless facility on any existing structure.	60	X		
New facility and support structure:				
Small wireless facility on a new structure	90		X	
Tower-based facility	150			X

# Planning Commission Public Process: Next Meeting

- ◆ December 18, 2018: Work Study

Workplan, Small Cell Introduction, Federal Standards

Recorded by BKAT, link available on project website

<https://www.kitsapgov.com/dcd/Pages/Code-Updates.aspx>

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# Kitsap County Code Update

## 17.530 'Wireless Communication Facilities'

Next Meeting:

Planning Commission Work Study on January 8, 2019

# QUESTIONS?

Website: <https://www.kitsapgov.com/dcd/Pages/Code-Updates.aspx>

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