To meet requirements of the Growth Management Act and conduct a robust community process, Kitsap County began the update of its 2024 Comprehensive Plan in Summer 2022. After over 18 months of public meetings, workshops and other outreach, Kitsap County released draft documents illustrating three alternatives for future growth through 2044. These documents and their included land use alternatives (Alternative 1: No Action, Alternative 2: Focused Growth and Alternative 3: Dispersed Growth) were released in December 2023, outlining different land use patterns for population, housing and employment growth through 2044.

After additional public outreach through early 2024, the Kitsap County Planning Commission held a public hearing on March 5, 2024 to solicit comment towards recommending a Preferred Alternative. This single Preferred Alternative would direct additional environmental and capital facilities review based on revised urban growth area boundaries, zoning composition, rural reclassifications, maximum height and density allowances, tree canopy requirements and other major policy initiatives. The Planning Commission deliberated on March 26, 2024 and made a recommendation on a Preferred Alternative to the Board of County Commissioners.

The Board of Commissioners held a public hearing on the Planning Commission Recommendation as well as the three previously released Alternatives on April 8, 2024 (written record was held open until April 10, 2024). The Board began deliberation on April 17, 2024 and provided direction on a single Preferred Alternative (maps and major policies) on April 24, 2024. A summary of that direction is shown below.

Board of Commissioner Direction – Preferred Alternative

In development of this recommendation, the Board considered the contents for the draft documents, all public comment received, the Planning Commission recommendation and staff feedback. Based on this review their direction on major policies, UGA boundaries and land use maps assumed the following:

- The Planning Commission recommendation, whose foundation was Alternative 2 (Focused Growth), is most in line with regional planning, GMA-consistency and new Commerce requirements. It comes closest to addressing future growth including balancing population and housing needs and achieving employment targets. The Board used this Recommendation as the foundation for their direction.
- The Preferred Alternative should acknowledge potential Critical Area Ordinance (CAO) changes and their implications on developable land.
- Rural areas have substantial existing capacity well beyond 20-year forecast (2024-2044). While
 improving dramatically, our rural to urban development ratios are not yet meeting Countywide
 Planning Policy (CPP) policies.
- Increasing housing diversity including missing middle (e.g. townhomes, duplexes, row and cottage housing) and multi-family housing is a priority. This is a priority primarily in urban

centers but also throughout UGAs to improve housing accessibility and improve racial disparities in housing.

- Commerce guidance based on recently passed (HB1220) provides direction on estimated housing need for the 2024-2044 planning horizon. These estimates are distributed by household income ranges based on percentage of Annual Median Income (AMI). The guidance also suggests certain housing types for these income levels (e.g. incomes 80% AMI and below generally require multi-family housing opportunities).
- Based on Commerce guidance for Kitsap, current zoning (No Action Alternative 1) is significantly below its needed multi-family capacity and above its single-family, detached capacity. (see table below)

UGA	Housing Need 2044	Housing Type Accommodating	Alternative 1 Capacity
0-30%	2,768	Multi-Family, ADU	
0-30% PSH	1,214	Multi-Family, ADU	
31%-50%	2,376	Multi-Family, ADU	
51%-80%	1,996	Multi-Family, ADU	
Sub Total	8,354		2,054
81%-100%	1,028	Single Family – Attached, Single Family Detached, Cottage Housing	
101%-120%	1,012	Single Family – Attached, Single Family Detached, Cottage Housing	
>120%	4,103	Single Family - Detached	
Sub-Total	6,143		7,546

• Requiring continued tree canopy be part of future development is a priority but also carries impacts on developable land.

Based on review of the draft documents, environmental analysis, public outreach and state and regional requirements, the Board of Commissioners directed the following findings for the Preferred Alternative:

All rural-to-rural reclassification requests should be referred to a 2025+ planning process. This
does not apply to any rural requests that requested to be included in urban growth areas

(UGAs). Such requests will be decided with the 2024 Comprehensive Plan adoption in December 2024.

- UGA expansions should be limited to those that increase housing diversity, provide industrial
 employment opportunities, include existing urban development, entitlements or services,
 and/or further annexation/incorporation goals.
- Multi-family and missing middle housing should be promoted through regulation revisions and incentives are necessary to promote housing diversity.
 - Maximum densities and heights should be increased, particularly in Regional and Countywide Centers.
 - o Parking, lot size and lot dimension regulations should be revised.
 - o Expedited permitting should be available to multi-family projects in the Centers.
- The Preferred Alternative should assess development limitations based on the environmental protections included in the March 8th Draft Critical Areas Ordinance. For example, the draft includes riparian buffer expansions along streams (both Fish and Non-Fish) and their implications on urban development potential must be considered in land capacity.
- Tree canopy requirements should be established that strongly incentivize the retention of mature and/or significant trees.

Based on these findings, below are UGA and area-specific details regarding the Board direction on the Preferred Alternative. Please see the Exhibits for specific details on UGA boundaries and land use designations.

Kingston UGA and Countywide Center

Action	Current (Alt 1)	PC Recommendation	Board Direction
Kingston UGA - E	xhibits A and B		
Lindvog UGA	Rural Residential	Include in the UGA	Do not include the Urban
Expansions		boundary as Urban	Medium to the east of Lindvog
		Medium	Road in the UGA boundary.
Urban Medium	Rural Residential	Include in the UGA	Include in the UGA boundary
along SR104		boundary as Urban	as Urban Medium.
		Medium	
Arborwood	Rural Residential	Include the western	Include the western portion of
Expansion -		portion of Arborwood	Arborwood in the UGA
West		in the UGA boundary	boundary as Urban Cluster
		as Urban Cluster	
Arborwood	Rural Residential	Do not include Urban	Do not include Urban Low
Expansion - East		Low along South	along South Kingston Road,
		Kingston Road,	adjacent to Arborwood in the
		adjacent to Arborwood	UGA.
		in the UGA.	

Action	Current (Alt 1)	PC Recommendation	Board Direction
NK School District Expansion	Rural Protection	Urban Low (consistent with the remainder of the school property)	Include the northern portion of the NKSD property in the UGA boundary as Urban Low and remove the Urban Restricted on the north side of Barber Cut-Off Road.
Assumed	UVC – 12 DU/acre	UVC – 18 DU/acre	UVC – 18 DU/acre
Densities	C – 0 DU/acre	C – 30 DU/acre	C – 30 DU/acre
	UM – 12 DU/acre	UM – 20 DU/acre	UM – 20 DU/acre
Density Ranges	UVC – 10-No Max	UVC – 10-No Max	UVC – 10-No Max
	C – 10-30 DU/acre	C – 19-No Max	C – 19-No Max
	UM – 10-18	UM – 10-30 DU/acre	UM – 10-30 DU/acre
	DU/acre	UL/UCR – 5-9 DU/acre	UL/UCR – 5-9 DU/acre (14 for
	UL - 5-9 DU/acre	(14 for SFR attached only)	SFR attached only)
Maximum	UVC – 45 feet	UVC – 45 feet	UVC – 45 feet
Structure Height	C – 35 feet	C – 55 feet	C – 55 feet
	UM – 45 feet	UM – 45 feet	UM – 45 feet
Center	No Boundary	See Map Below	See Map Below
Boundary			
Center	None	Expedited Permitting –	Expedited Permitting –
Incentives		Multi-Family only	Multi-Family only
Storefront Zone	Not included	Not included	Not included
Transit	Current	30-minute frequency	30-minute frequency
Frequency			

Poulsbo UGA

UGA Boundary: Alternative 1

The Poulsbo UGA is associated with the City of Poulsbo. Kitsap has an inter-local agreement with the City to use its zoning and assumptions within its associated UGA. The City of Poulsbo is currently updating its Comprehensive Plan which will determine any changes to regulations within the UGA. The City has also supported no change to its UGA boundary as it has adequate capacity within its existing city limits.

See Exhibit C for additional details regarding the UGA boundary and composition.

Silverdale UGA (Outside of Regional Center Boundary)

Policy	Current (Alt 1)	PC Recommendation	Board Direction
Silverdale UGA (C	Outside the Regional (Center) – Exhibit D	
Silverdale Way	Rural Residential	Rural Residential	Remain Rural Residential
Expansions			outside of the UGA.
Assumed	C – 0 DU/acre	C – 30 DU/acre	C – 30 DU/acre
Densities	UH – 22 DU/acre	UH – 30 DU/acre	UH – 30 DU/acre
	UM – 12 DU/acre	UM – 18 DU/acre	UM – 18 DU/acre
Density Ranges	C – 10-30 DU/acre	C – 19-60 DU/acre	C – 19-60 DU/acre
	UH – 19-30 DU/acre	UH – 19-60 DU/acre	UH – 19-60 DU/acre
	UM – 10-18	UM – 10-30 DU/acre	UM – 10-30 DU/acre
	DU/acre	UL/UCR – 5-9 DU/acre	UL/UCR – 5-9 DU/acre (14 for
	UL - 5-9 DU/acre	(14 for SFR attached	SFR attached only)
		only)	
Maximum	C – 35 feet	C – 55 feet	C – 55 feet
Structure Height	UH – 55 feet	UH – 55 feet	UH – 55 feet
	UM – 45 feet	UM – 45 feet	UM – 45 feet

Silverdale Regional Center

Policy	Current (Alt 1)	PC Recommendation	Board Direction		
Silverdale Region	Silverdale Regional Center - Exhibit E				
Ridgetop	Outside the	Outside the Regional	Outside the Regional Center		
Property	Regional Center	Center Boundary	Boundary		
	Boundary				
Old Town area	Outside the	Inside the Regional	Inside the Regional Center		
	Regional Center	Center Boundary (for	Boundary (for infrastructure		
	Boundary	infrastructure and	and transit purposes)		
		transit purposes)			
Assumed	RC – 10 DU/acre	RC – 35 DU/acre	RC – 35 DU/acre		
Densities	C – 0 DU/acre	C – 30 DU/acre	C – 30 DU/acre		
	UH – 22 DU/acre	UH – 30 DU/acre	UH – 30 DU/acre		
	UM – 12 DU/acre	UM – 20 DU/acre	UM – 20 DU/acre		
Density Ranges	RC – 10-30 DU/acre	RC – 19-No Max DU	RC – 19-No Max DU		
	C – 10-30 DU/acre	C – 19-60 DU/acre	C – 19-60 DU/acre		
	UH – 19-30 DU/acre	UH – 19-60 DU/acre	UH – 19-60 DU/acre		
	UM – 10-18	UM – 10-30 DU/acre	UM – 10-30 DU/acre		
	DU/acre	UL/UCR – 5-9 DU/acre	UL/UCR – 5-9 DU/acre (14 for		
	UL - 5-9 DU/acre	(14 for SFR attached	SFR attached only)		
		only)			

Policy	Current (Alt 1)	PC Recommendation	Board Direction
Silverdale Region	al Center – Exhibit E		
Maximum	RC – 55/65 feet	RC - 65/125 feet	RC – 65/125 feet
Structure Height	C – 55 feet	C – 55/85 feet	C – 55/85 feet
(Base)	UH – 55 feet	UH – 55/85 feet	UH – 55/85 feet
	UM – 45 feet	UM – 45/85 feet	UM – 45/85 feet
	Old Town - 35/45	Old Town - 35/45 feet	Old Town – 35/45 feet
	feet		
Center	Current Boundary	See Exhibit E	See Exhibit E
Boundary			
Center	None	Expedited Permitting -	Expedited Permitting – Multi-
Incentives		Multi-Family	Family
Transit	Current	30-minute frequency	30-minute frequency
Frequency			

Central Kitsap UGA

Policy	Current (Alt 1)	PC Recommendation	Board Direction		
Central Kitsap U	Central Kitsap UGA/McWilliams Center – Exhibit F				
Property East of Brownsville Hwy	Rural Commercial	Include within the UGA boundary as Commercial	Include within the UGA boundary as Neighborhood Commercial		
Assumed Densities	C – 0 DU/acre UH – 22 DU/acre UM – 12 DU/acre	C – 30 DU/acre UH – 30 DU/acre UM – 15 DU/acre	C – 30 DU/acre UH – 30 DU/acre UM – 15 DU/acre		
Density Ranges	C – 10-30 an acre UH – 19-30 DU/acre UM – 10-18 DU/acre	C – 19-60 DU/acre UH – 19-60 DU/acre UM – 10-30 DU/acre	C – 19-60 DU/acre UH – 19-60 DU/acre UM – 10-30 DU/acre		
Maximum Structure Height	C – 35 feet UH – 55 feet UM – 45 feet UL - 5-9 DU/acre	C – 55 feet UH – 55 feet UM – 45 feet UL/UCR – 5-9 (14 for SFR attached only)	C – 55 feet UH – 55 feet UM – 45 feet UL/UCR – 5-9 (14 for SFR attached only)		
Center Boundary	None	See Exhibit G	See Exhibit G		
Center Incentives	None	Expedited Permitting – Multi-family development	Expedited Permitting – Multi- family development		
Association	Not associated with any city	Associated with the City of Bremerton	Associated with the City of Bremerton		

East Bremerton UGA

Policy	Current (Alt 1)	PC Recommendation	Board Direction		
East Bremerton l	East Bremerton UGA - Exhibit H				
Rozewood/	Urban Low	Urban Low (request for	Urban Low (request for		
Fisher Plat		Urban Restricted or	Urban Restricted or Rural		
Rezone		Rural Residential not	Residential not included).		
		included).			
Assumed	UM – 12 DU/acre	UM – 15 DU/acre	UM – 15 DU/acre		
Densities	UH – 22 DU/acre	UH – 25 DU/acre	UH – 25 DU/acre		
	C – 0 DU/acre	C – 10 DU/acre	C – 10 DU/acre		
Density Ranges	C – 10-30 an acre	C – 19-60 DU/acre	C – 19-60 DU/acre		
	UM – 10-18	UM – 10-30 DU/acre	UM – 10-30 DU/acre		
	DU/acre	UH – 19-60 DU/acre	UH – 19-60 DU/acre		
	UH – 19-30 DU/acre	UL – 5-9 DU/acre (14	UL – 5-9 DU/acre (14 for SFR		
	UL – 5-9 DU/acre	for SFR attached only)	attached only)		
Maximum	C – 35 feet	C – 45 feet	C – 45 feet		
Structure Height	UH – 55 feet	UH – 55 feet	UH – 55 feet		
	UM – 45 feet	UM – 45 feet	UM – 45 feet		

West Bremerton UGA

Policy	Current (Alt 1)	PC Recommendation	Board Direction
West Bremerton	UGA – Exhibit I		
Ueland Expansion	Rural Residential/Mineral	Alternative 2 Expansion (only eastern portion)	Alternative 2 with the addition of eastern 80 acres
	Resource		from Alternative 3.
City of Bremerton Northern Expansion	Rural Residential	Urban Low (full Bremerton request included due to existing sewer service)	Include in UGA boundary: PC recommendation except most of the Urban Low area east of Chico Way. The Board requests additional outreach by Bremerton.
City of Bremerton Southern Expansion	Rural Residential	Urban Low (full Bremerton request included due to existing sewer service)	Include in the UGA boundary: northern private parcels as Urban Low. City-owned parcels as Parks. The Board requests additional outreach by Bremerton.
Assumed Densities	UM – 12 DU/acre C – 0 DU/acre	UM – 15 DU/acre C – 10 DU/acre	UM – 15 DU/acre C – 10 DU/acre

Policy	Current (Alt 1)	PC Recommendation	Board Direction
West Bremerton	UGA – Exhibit I		
Density Ranges	C – 10-30 an acre	C – 19-60 DU/acre	C – 19-60 DU/acre
	UM – 10-18	UM – 10-30 DU/acre	UM – 10-30 DU/acre
	DU/acre	UL – 5-9 DU/acre (14	UL – 5-9 DU/acre (14 for SFR
	UL – 5-9 DU/acre	for SFR attached only)	attached only)
Maximum	C – 35 feet	C – 45 feet	C – 45 feet
Structure Height	UH – 55 feet	UH – 55 feet	UH – 55 feet
	UM – 45 feet	UM – 45 feet	UM – 45 feet

Gorst UGA

Policy	Current (Alt 1)	PC Recommendation	Board Direction
Gorst UGA – Exhi	bit J		
Assumed Densities	C – 0 DU/acre	C – 10 DU/acre	C – 10 DU/acre
Density Ranges	C – 10-30 an acre UL – 5-9 DU/acre	C – 19-60 DU/acre UL – 5-9 DU/acre (14 for SFR attached only)	C – 19-60 DU/acre UL – 5-9 DU/acre (14 for SFR attached only)
Maximum Structure Height	C – 35 feet	C – 45 feet	C – 45 feet

Puget Sound Industrial Center – Bremerton UGA

UGA Boundary: Alternative 2 with Amendments

Added to Alternative 2:

 "L" Shaped property adjacent to the Olympic View Industrial Park on the northwest of the UGA as Industrial (IND).

Skokomish Tribe UGA Expansion – Not included in the UGA boundary and remains Rural Protection. While the Tribe is applying for federal status of this property which would allow sovereignty over its future development (our code would not apply to its development), the expansion of the UGA boundary must be consistent with state statute and regional and countywide planning policies. The proposal for Commercial zoning adjacent to a PSRC-designated Manufacturing/Industrial Center with Industrial zoning is inconsistent with Comprehensive Plan's draft goals for Commercial uses to be within compact urban communities with existing or future residential capacity.

See Exhibit K for additional details regarding the UGA boundary and composition.

South Kitsap/Port Orchard UGA

Policy	Current (Alt 1)	PC Recommendation	Board Direction
Port Orchard/Sou	uth Kitsap UGA – Exhi	bit L	
NW McCormick Expansion	Rural Protection	Rural Protection (not included in UGA due to single-family focus (UL))	Not included in the UGA. Rural Protection (not included in UGA due to single-family focus (UL)).
Yamamoto UGA Expansion	Rural Protection	Industrial	Not included in the UGA. Remains Rural Protection. Additional discussion with applicant and City of Port Orchard directed by Board.
Sidney Urban Medium Expansion	Rural Protection	Urban Medium	Not included in the UGA. Remains Rural Protection. Additional discussion with applicant and City of Port Orchard directed by Board.
Waters Rezone – Bethel	Urban Low	Commercial (to improve consistency with the rezoning of his adjacent northern properties)	Commercial (to improve consistency with the rezoning of his adjacent northern properties)
Assumed Densities	UM – 12 DU/acre UH – 22 DU/acre C – 0 DU/acre	UM – 15 DU/acre UH – 25 DU/acre C – 10 DU/acre (25 DU/acre on Bethel Corridor)	UM – 15 DU/acre UH – 25 DU/acre C – 10 DU/acre (25 DU/acre on Bethel Corridor)
Density Ranges	C – 10-30 an acre UH – 19-30 DU/acre UM – 10-18 DU/acre UL – 5-9 DU/acre	C – 19-60 DU/acre UH – 19-60 DU/acre UM – 10-30 DU/acre UL – 5-9 DU/acre (14 for SFR attached only)	C – 19-60 DU/acre UH – 19-60 DU/acre UM – 10-30 DU/acre UL – 5-9 DU/acre (14 for SFR attached only)
Maximum Structure Height	C – 35 feet UH – 55 feet UM – 45 feet	C – 45 feet UH – 55 feet UM – 45 feet	C – 45 feet UH – 55 feet UM – 45 feet

Rural Areas and Limited Areas of More Intensive Rural Development (LAMIRDs)

Policy	Current (Alt 1)	PC Recommendation	Board Direction			
Suquamish/Manchester LAMIRDs						
Lot Aggregation	Required based	No Change	No Change			
for Non-	on existing					
Conforming Lots	property size.					
Accessory	ACUP Required	Permitted	Permitted			
Dwelling Units						
(Detached)						
Rural – Exhibit M						
Rural	Current Zoning	No Rural-to-Rural	No Rural-to-Rural rezones in			
Reclassification		rezones in 2024	2024 (Referred to 2025			
Requests		(Referred to 2025	process)			
		process)				
Accessory	CUP Required	No Change	No Change			
Dwelling Units						
(Detached)						

Other Major Policy Proposals

Policy	Current (Alt 1)	Preferred Alternative	Board Direction	
GHG Emission Targets	None	PSRC's Regional	PSRC's VISION 2050	
		Targets	Regional Targets	
Setbacks (UGAs)	Current	Reduced or removed	Reduced or removed	
Lot Dimensions	Current	Reduced or removed	Reduced or removed	
(UGAs)				
Lot Sizes (UGAs)	Current	Reduced or removed	Reduced or removed	
Minimum Parking	2.5 spaces per unit	2.5 spaces per unit	2.5 spaces per unit	
Reductions (Single-	Garages don't	Individual unit garages	Individual unit garages	
Family Development)	count	count 1 to	count 1 to requirement	
		requirement		
Minimum Parking	1.5 per unit + 0.5	Units with 1 or fewer	Units with 1 or fewer	
Reductions (Multi-	per unit on street	bedrooms: 1 space per	bedrooms: 1 space per	
Family Development)	or set aside	unit (minimum)	unit (minimum)	
		Units with 2 or more	Units with 2 or more	
		bedrooms: 1.5 spaces	bedrooms: 1.5 spaces per	
		per unit (minimum)	unit (minimum)	

Policy	Current (Alt 1)	Preferred Alternative	Board Direction				
Minimum Parking	No Change	High-Capacity Transit	High-Capacity Transit				
	No Change						
Reductions (Other)		standards countywide	standards countywide				
Tree Canopy Requirem	Tree Canopy Requirements						
Tree requirements	None	Included (based on a	Included (based on a				
based on tree units		common # of units per	common # of units per				
per acre.		acre)	acre)				
Retention of existing	None	Included (larger tree in	Included (larger tree in				
trees are incentivized		diameter are worth	diameter are worth more				
with unit credits.		more credits)	credits)				
Tree units are	None	Included (limited to	Included (limited to				
required with		development that is	development that is				
subdivisions or large		increasing density,	increasing density,				
project approvals		intensity or housing	intensity or housing units)				
only.		units)					
Trees within critical	None	Included (wetlands,	Included (wetlands,				
area buffers and		streams and their	streams and their buffers,				
landscaping count		buffers, steep slopes	steep slopes and				
towards these		and landscaping)	landscaping)				
requirements.							

Future Public Process

Kitsap County will use the Preferred Alternative to complete staff draft documents including Comprehensive Plan, Capital Facilities Plan and Development regulations for release by the end of August 2024.

Preliminary Alternative Selected	Draft Documents Released	Public Comment and Outreach for Draft Documents		Preferred Alternative Selected	Final Documents Released	Board Adoption of Plan
April 2023	December 15, 2023	December 15, 2023 - January 31, 2024	January - March 2024	April 2024	August 2024	December 2024
The County Board of Commissioners selected three preliminary land-use alternatives to review for environmental impacts.	Draft EIS, Comprehensive Plan Elements, Capital Facilities Plan, and Development Regulations released for public review.	Public comment period on the draft EIS.	Outreach, including virtual/in person public meetings, community advisory council presentations. Briefings and work sessions with Board of County Commissioners and Planning Commission.	The County Board of Commissioners will hold a public hearing to select a preferred alternative which will include aspects from one or all of the preliminary alternatives.	Final EIS, Comprehensive Plan Elements, Capital Facilities Plan, and Development Regulations released for public review.	The Board of County Commissioners will make a decision on the final version of the proposed Comprehensive Plan.

These documents will receive additional public outreach including additional hearings before the Planning Commission and Board of Commissioners culmination in adoption in December 2024.

EXHIBIT A

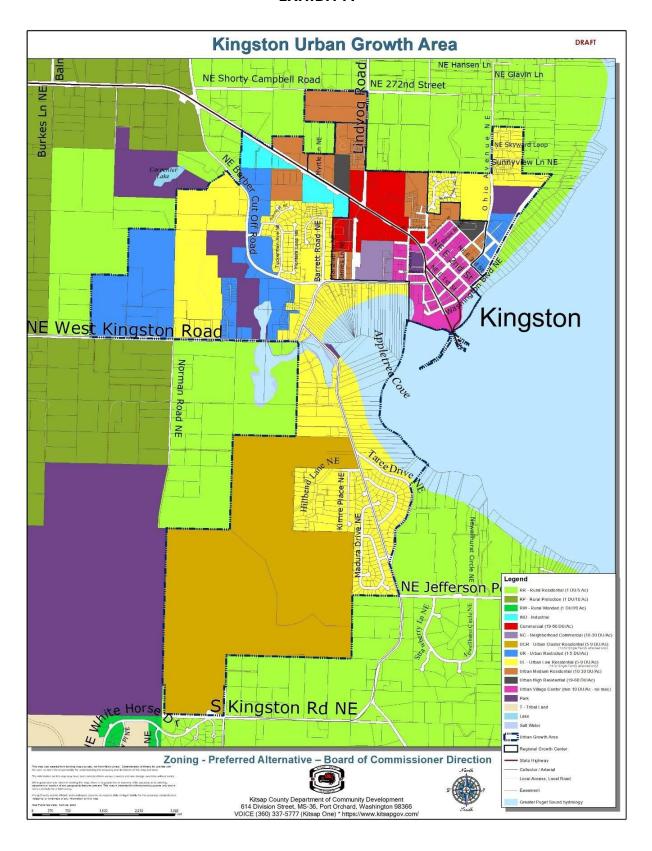


EXHIBIT B
KINGSTON COUNTYWIDE CENTER BOUNDARY

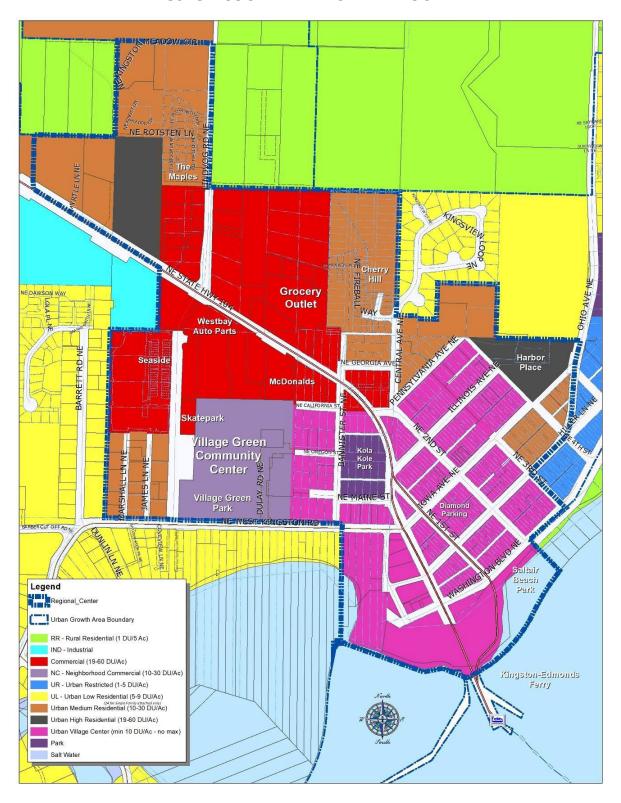


EXHIBIT C

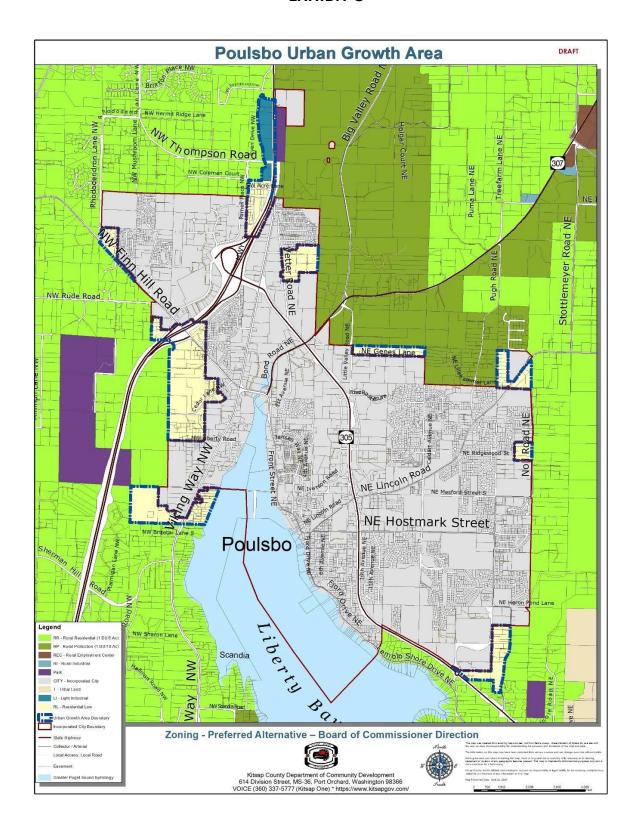


EXHIBIT D

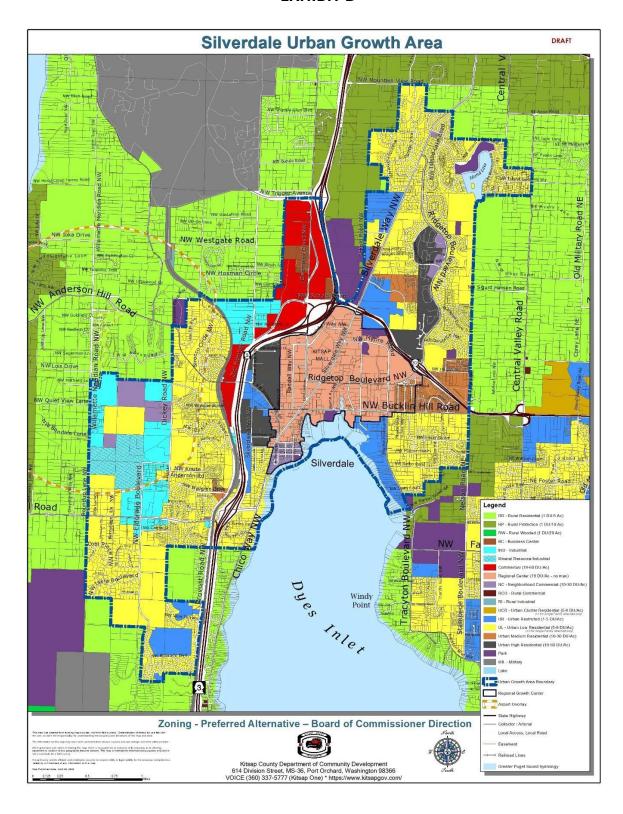


EXHIBIT E
SILVERDALE REGIONAL CENTER BOUNDARY

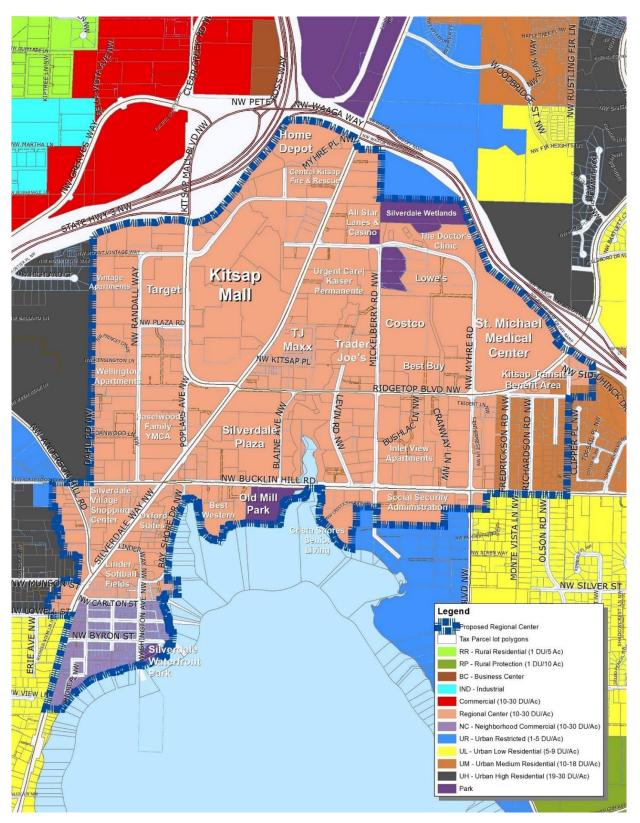


EXHIBIT F

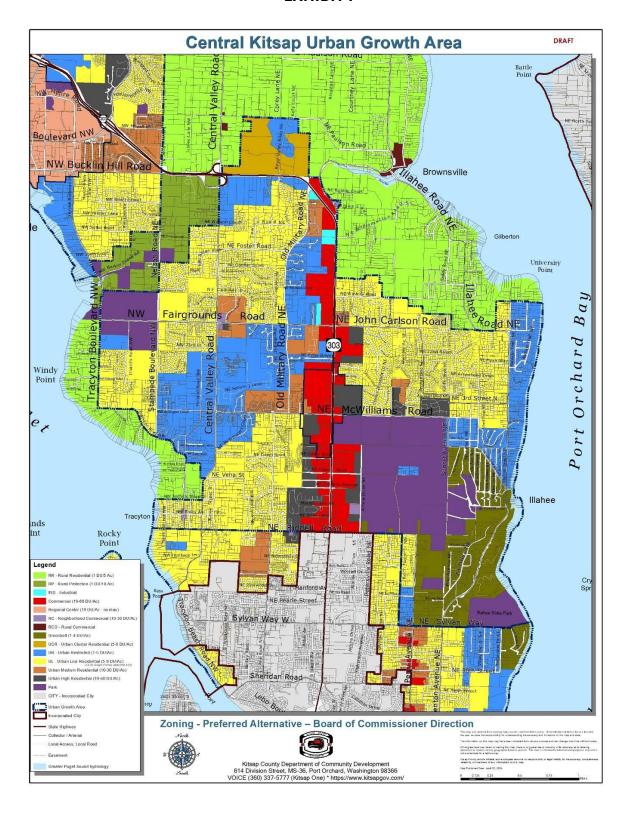


EXHIBIT G
MCWILLIAMS COUNTYWIDE CENTER BOUNDARY

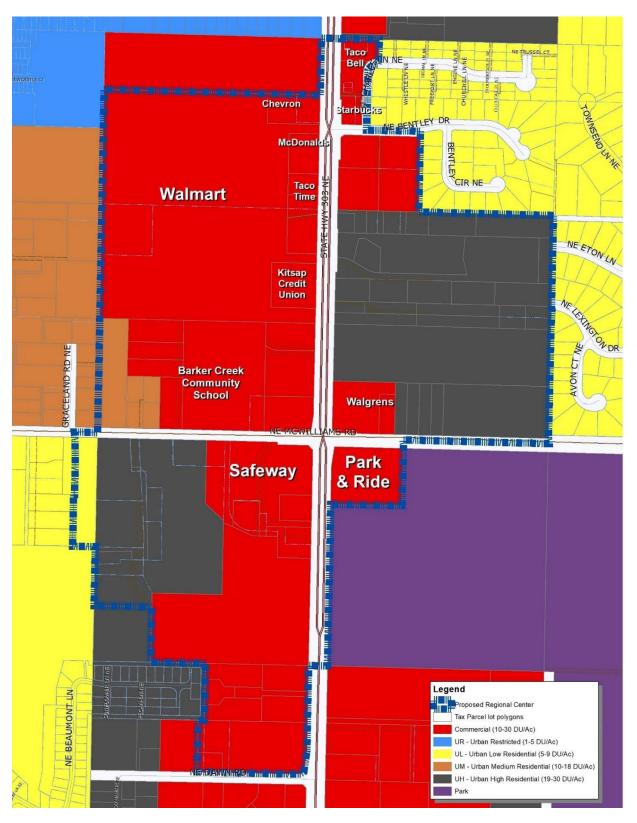


EXHIBIT H

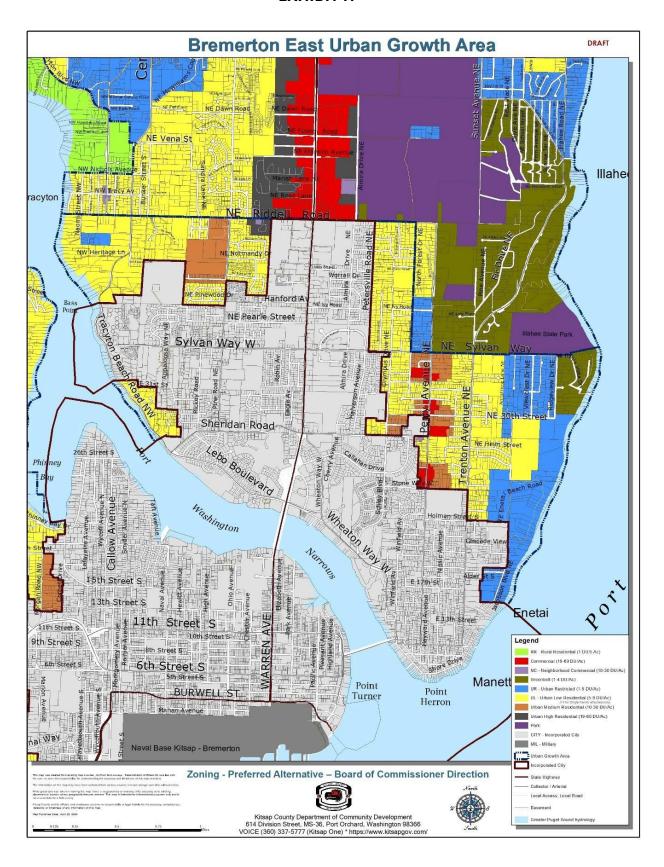


EXHIBIT I

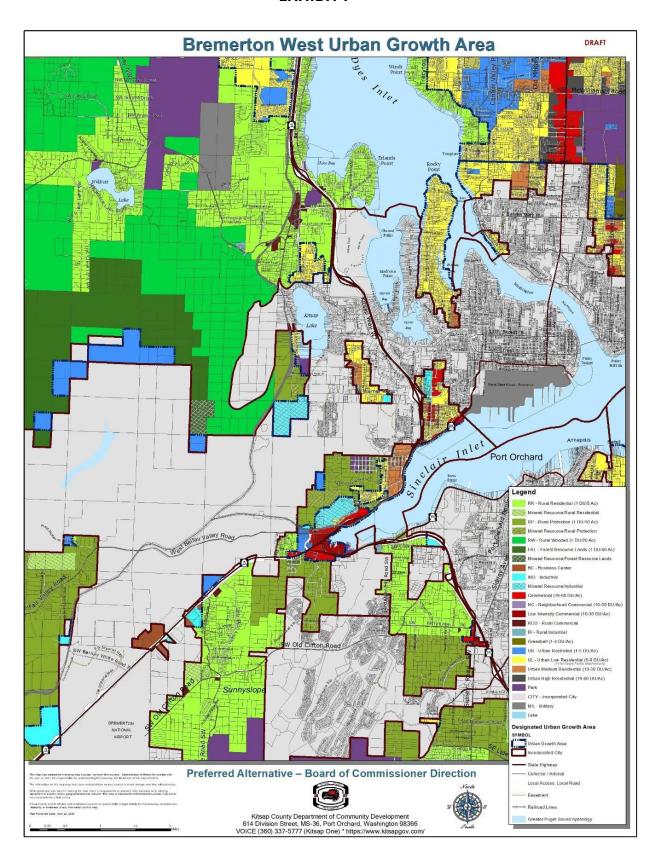


EXHIBIT J

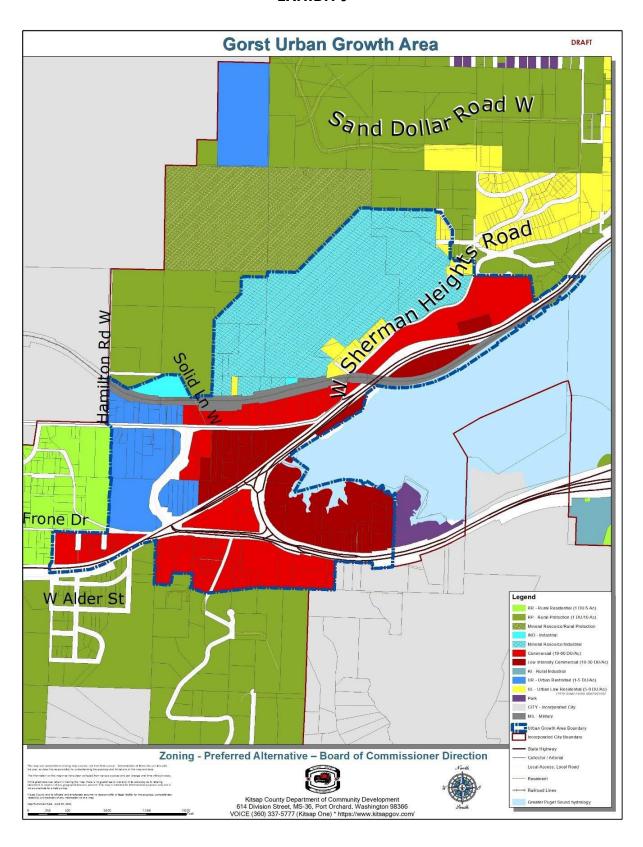


EXHIBIT K

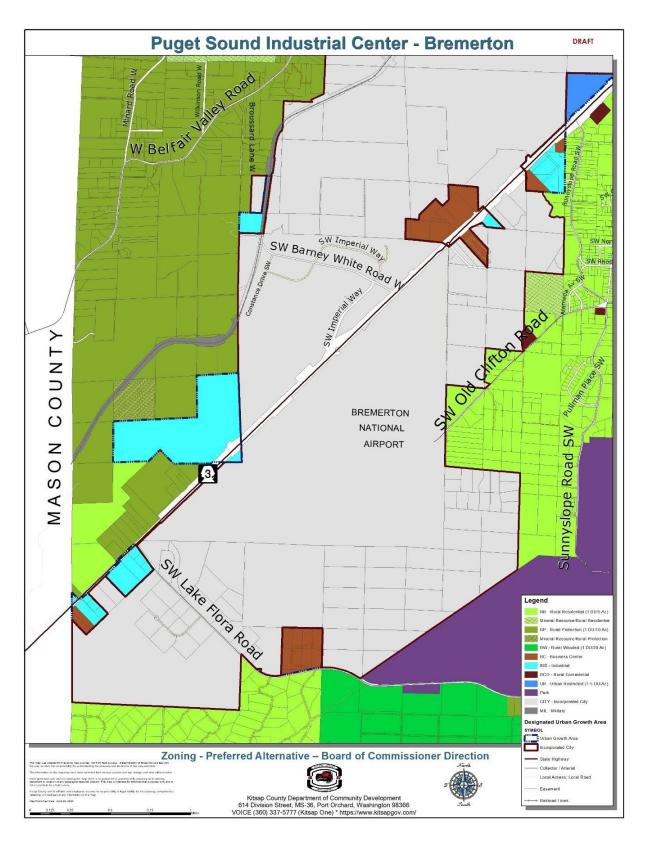


EXHIBIT L

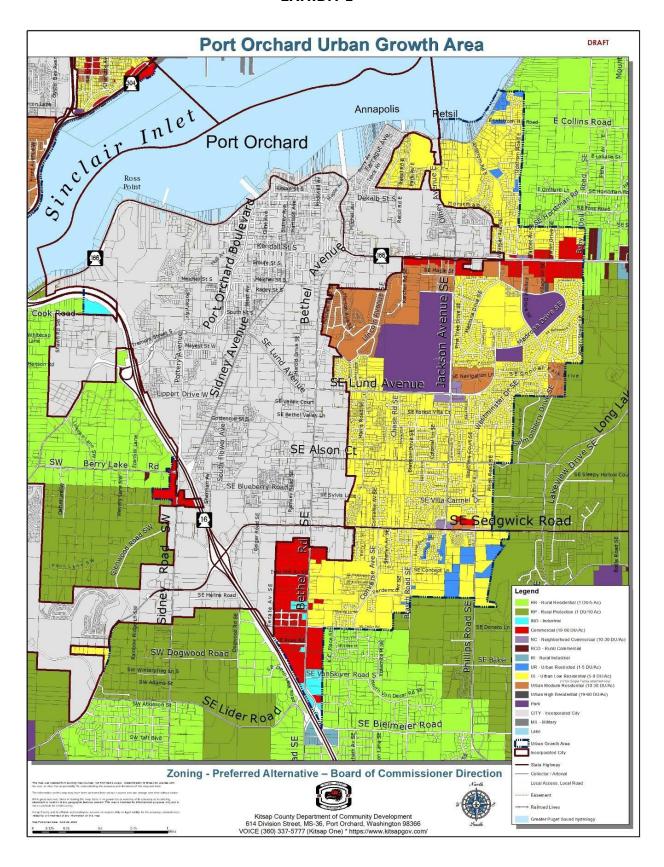


EXHIBIT M

