



kitsap  
2044

*Growing for a Better Tomorrow*

# KITSAP COUNTY Comprehensive Plan UPDATE

Kitsap County  
September 14, 2023



# WHY IS A COMPREHENSIVE PLAN IMPORTANT?

Directs County actions on:

- Growth
- Infrastructure
- Environmental protection
- Housing choices
- Many others

Does not apply to Tribal lands

Required by state statute



# GROWTH MANAGEMENT ACT

## Many goals to “balance”

- Urban Growth
- Reduce Sprawl
- Transportation
- Housing
- Economic Development
- Property Rights
- Permits
- Climate Change
- Resource Lands
- Open Space/Recreation
- Environment
- Citizen Participation
- Public Facilities/Services
- Historic Preservation
- Shorelines

No priority order. Balancing based on “local circumstances”.

# GMA'S CORE CONCEPTS

Three main types of land: **Urban**, **Rural** and **Resource**

**Urban:** Growth focused – dense housing, shopping, jobs

**Rural:** Protected from growth – large properties, rural jobs, limited commercial

**Resource:** Protected from all development – timber, agriculture, mining

Urban services (sewer, sidewalks, multi-family housing) limited to urban boundaries (UGAs); generally prohibited in rural and resource lands (sewer).



# REGIONAL PLANS

## VISION 2050 - Puget Sound Regional Council

VISION 2050 guides planning in Kitsap, Snohomish, King and Pierce Counties. Establishes population and employment targets.

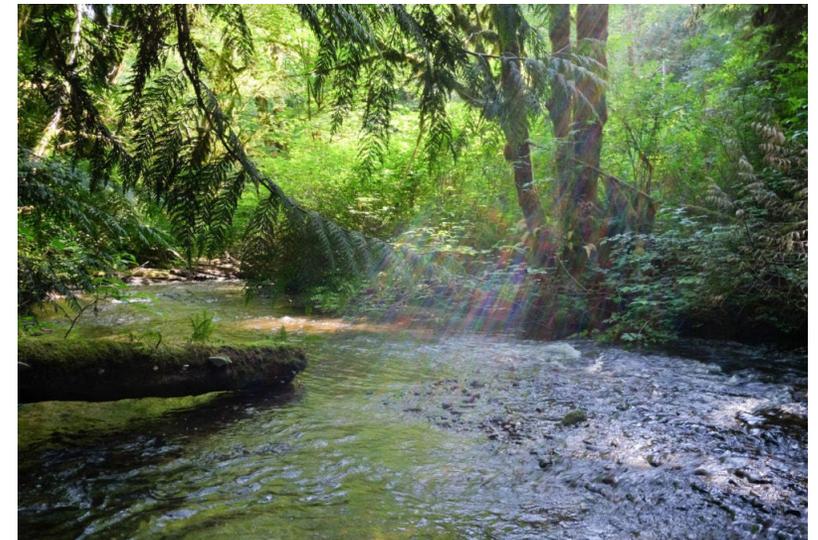
## Countywide Planning Policies - Kitsap Regional Coordinating Council

Guiding document for County and city planning and local transportation funding. GMA requires consistency.



# PLAN ELEMENTS

- **Land Use** (Zoning and UGA Sizing)
- **Economic Development** (Employment)
- **Environment** (Critical Areas and Shorelines)
- **Transportation** (Roads and Transit)
- **Parks, Recreation and Open Space**
- **Capital Facilities** (Utilities, Buildings, Services)
- **Housing and Human Services**
- **Sub-Area/Neighborhood Plans**
- **Climate Change** (New Element)



# PLANNING FOR GROWTH

## Countywide Targets 2020-2044

- **Population**  
70,747 new residents
- **Employment**  
46,023 new jobs
- **Housing**  
32,951 new units



# EQUITY

- Geographic versus Demographic focus
- Expanding access to government and its information
- Expanding housing options - public and private
- Expanding transit options - within communities, not just between
- Assessing health impacts in urban areas - parks and trees
- **Internal gap analysis of changes required by state statute and regional plans**



# Environment

# GMA Planning Goals

Protect the environment

Enhance state's quality of life

Protect air quality, water quality and water quantity

RCW 36.70A.020(10)

## VISION 2050

- Restore and protect natural systems
- Conserve habitat
- Improve water quality
- Consider impacts of land use, development, and transportation at all levels of planning
- Restore health of Puget Sound
- Reduce greenhouse gas emissions

# Countywide Planning Policies

- Reduce impacts to vulnerable populations
- Conserve and enhance natural resources
- Protect air quality, water quality, and water quantity
- Preserve and protect ESA listed species and habitats
- Coordinated watershed planning
- Address climate change



Daniel Zetterstrom



# Kitsap County Vision

**Protected natural resources and systems** through education, land use planning, and coordinating efforts that assure forests, clean air, and water are sustained for the benefit of current and future generations.



## Environment Element

- Protect and enhance natural environments and ecosystems.
- Treat natural environments and ecosystems as essential assets.
- Coordinate environmental recovery with internal and external partners.
- Reduce risk of damage to life, property, and the natural environment.
- Promote stewardship, engagement, education, and outreach.



# Climate Change

# New GMA Planning Goals

HB 1181 – amend RCW 36.70A.020 to include **climate change and resiliency**

Aligns with VISION 2050 – reduce greenhouse gas emissions

Aligns with Countywide Planning Policies – address climate change

Key focus of 2024 Kitsap County Comprehensive Plan Update – establish foundation

# Studies Completed - Planning for Climate Change

Kitsap County Climate Change Resiliency Assessment, 2020

Green House Gas Emissions Inventory and Analysis, 2022

# New Climate Change Element

## **Climate Resilience and Adaptation**

Ongoing process of anticipating, preparing for, and adapting to changes in climate and minimize negative impacts to infrastructure, natural systems, and communities.

## **Greenhouse Gas Emissions Reduction**

Taking action to reduce or eliminate local greenhouse gas emissions.

# Climate Resilience and Adaptation

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Emergency preparedness and response

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Public health

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Economy

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Cultural Resources

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Public Infrastructure

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Land Use and Development

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Hydrology and Hydrogeology

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Geologic and Natural Hazards

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Habitat

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Fire

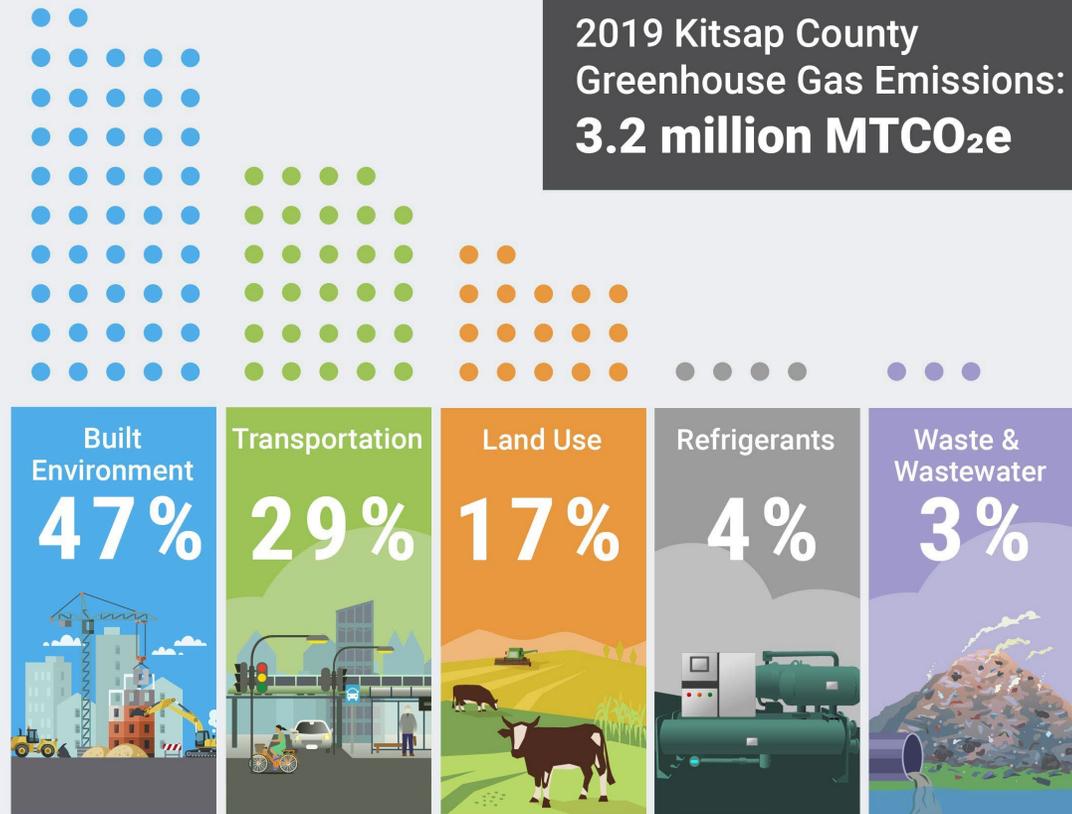
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# Greenhouse Gas Emissions Reduction

- Building energy
- Tree loss
- Transportation
- Solid Waste and Wastewater

## WHERE DO OUR EMISSIONS COME FROM?

2019 Kitsap County  
Greenhouse Gas Emissions:  
**3.2 million MTCO<sub>2</sub>e**



# TRANSPORTATION ELEMENT

## Fun Facts!



The County Road Department maintains over 20,000 signs, 20 miles of guardrails and 915 miles of roadways requiring over 1,600 miles of painted lane stripes



The County maintains over 145 miles of on-road non-motorized facilities, and more than 7 miles of off-road non-motorized facilities



Kitsap County has 371 miles of water trails



The County spends about \$15 Million per year on transportation projects



Kitsap Transit operates 37 fixed route buses, 35 worker/driver buses and 4 ferry routes, transporting more than 3.8 million rides a year



WA State Ferries operate 4 ferry terminals and transport 8.3 million riders per year



There are 103 miles of State highways in Kitsap County

# TRANSPORTATION ELEMENT GUIDANCE

**Purpose:** To guide transportation planning and design decisions for unincorporated Kitsap County, primarily through level of service standards, in coordination with other jurisdictions, the PSRC, and PRTPO.

- Land Use
- Economic Development
- Capital Facilities
- Housing and Human Services
- Parks and Recreation



# TRANSPORTATION ELEMENT GUIDANCE

- Establish a multi-modal transportation system through regional intergovernmental coordination
- Emphasize moving people rather than vehicles through support of high-capacity transit
- Continue GMA concurrency requirements
- Maximize the efficiency of existing transportation corridors before creating new ones



# TRANSPORTATION VISION

The residents of Kitsap County envision an efficient, flexible, and coordinated multi-modal transportation system – including roads, bridges and highways, ferries, transit, and non-motorized travel – that provides interconnectivity and mobility for county residents and supports our urban and rural land use patterns.



## TRANSPORTATION GOALS

Provide a safe multi-modal system for all ages and abilities, in coordination with other jurisdictions

Provide a system with flexibility to expand for economic development and national defense

Ensure public participation in planning and understanding of the choices and implications of decisions

Provide transportation choice with an emphasis on moving people rather than vehicles

## TRANSPORTATION GOALS

Design a transportation system that supports and enhances neighborhood identities

Avoid first, then mitigate negative environmental impacts

Coordinate with our marine transportation systems for efficiency and reliability

Develop non-motorized facilities primarily within the street right-of-way

Develop funding strategies and financing plans to meet transportation needs

# TRANSPORTATION STRATEGIES



- Focus on Safety
- Improve Level of Service
- Grow Non-Motorized Access and Reduce Dependence on Single Occupancy Vehicles
- Coordinate with Neighboring Jurisdictions
- Recognize Changing Land Use and Demographic Trends



# TRANSPORTATION LEVEL OF SERVICE

**Exhibit 4-99. Existing Roadway Deficiencies on County Roadways**

Region	Total Lane-Miles <sup>1,2</sup>	Number of Road Sections with Deficiencies <sup>3</sup>	Lane-Miles of Deficient Segments <sup>3</sup>	Percent of Deficient Lane-Miles	Concurrency Threshold
North	191.0	4	7.9	4.1%	15%
Central	221.3	6	3.4	1.5%	15%
South	263.0	2	3.6	1.4%	15%
<b>Total</b>	<b>675.3</b>	<b>12</b>	<b>14.9</b>	<b>2.2%</b>	<b>15%</b>

LOS Standard

Rural = C

Urban = D

**Exhibit 4-100. Projected 2036 Roadway Segment Deficiencies**

	Preferred Alternative
North County	7.2 lane-miles
Central County	17.1 lane-miles
South County	13.5 lane-miles
<b>Total Deficient Lane-Miles</b>	<b>37.8 lane-miles</b>
Total 2036 County Roadway Lane-Miles	675.3 lane-miles
Percent of Deficient Lane-miles	5.6%
Exceeds Countywide Concurrency Standard of 15%	No

LOS	Traffic Condition
A	Free Flow
B	Free Flow
C	Moderate
D	Moderate/Heavy
E	Heavy Traffic
F	Forced Flow/ Stop and Go

# REVISED UPDATE SCHEDULE

LEGEND	April 2023	December 2023	April 2024	August 2024	December 2024
Board Hearings	Preliminary Alternatives Selected	Draft EIS, Comp Plan, CFP and Regulations Released	Preferred Alternative Selected	Final EIS, Comp Plan, Capital Facilities Plan and Regulations Released	Board Approval of Final Documents
Document Release					

**Due date is December 31, 2024.**



# PUBLIC OUTREACH

- Comprehensive website
- Storyboards
- Email and social media notifications
- Virtual and in-person meetings (All virtual, recorded, and on YouTube)
- Individual meetings to community groups, civic organizations and stakeholders.
- Public hearings

# BREAKOUT GROUPS

All the groups will discuss the same issues  
and you will be directed at random to one of  
the groups



# Discussion Questions - Climate Change

**What climate change impacts are you most concerned about?**

**What solutions would help improve resiliency of communities?**

**Which element may need the most attention in regards to climate change?**

# Discussion Questions - Environment

What are the pressing environmental concerns over the next 20 years in Kitsap that we should focus on in the Comprehensive Plan?

What programs, technical assistance, and services are needed to promote natural resources protection and restoration?

As housing and development come to our urban areas, how can we best protect and restore the environment?

# Discussion Questions - Transportation

**As we increase density in our urban areas, how would you handle the additional travel demand?**

**What is Kitsap County's greatest transportation need right now? Over the next 20 years?**

# GROUP SUMMARIES

What ideas and issues were discussed in each group?



# MORE INFORMATION?

Kitsap County Comprehensive Plan

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